# Presiding Officer Academy October 2018



Big Bend Community College Green River College – Kent Campus

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### PRESIDING OFFICER ACADEMY

# Thursday, October 4, 2018 – Big Bend Community College Friday, October 12, 2018 – Green River College – Kent Campus

# Morning Session – 9:00 a.m. to Noon

- I. The Role of the Presiding Officer
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### LUNCH

# Afternoon Session – 12:30 p.m. to 4 p.m.

- VIII Conducting a Hearing Academy Faculty
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# **ADMINISTRATIVE LAW—WASHINGTON\***

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<sup>\*</sup> DISCLAIMER - The information and statements contained in these materials and the accompanying presentation are not to be construed as official views or interpretations of the Office of the Attorney General. Such information and statements represent the views of the presenter, Rick Brady, only. In addition, amendments to or interpretations of the APA may exist that render the points made herein erroneous.

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### I. INTRODUCTION

Administrative law is the branch of law that defines and limits the activities of government agencies. Administrative agencies are bodies usually created by statute with delegated power to make rules, decide cases, and implement legislative policies. Despite a historical separation of powers objection (i.e., the same body exercises executive, legislative, and judicial functions), all states accept the delegation of multiple functions as a necessity in a large, complex society, provided that certain requisites are met. In Washington, most state agencies are governed by the Administrative Procedure Act (APA) [RCW 34.05], as well as by the particular RCW's (and some federal laws) governing the agency.

# II. ADMINISTRATIVE PROCEDURE ACT

# A. GENERAL PURPOSE AND SCOPE

The APA regulates the procedures of *state administrative agencies* when performing their legislative and adjudicative functions (i.e., *rulemaking* and *adjudicative proceedings*). The purpose of the APA is to achieve greater consistency with other states and the federal government in administrative procedure, and to provide greater public and legislative access to administrative decision-making.

### **B.** WHAT IS A STATE AGENCY?

### 1. APA Definition

An "agency" is defined as any "state board, commission, department, institution of higher education, or officer" authorized by law to make rules or to conduct adjudicative proceedings, except those in the legislative or judicial branches, the governor, or the attorney general. Each Washington institution of higher learning is a state agency.

### 2. APA Exclusions

The APA *does not apply* to the state militia, the department of corrections, or the board of clemency and pardons. Partial exclusions also exist for the board of industrial insurance appeals, the board of tax appeals, the department of labor and industries, the state personnel board, the higher education personnel board, and driver's license proceedings. The APA is also inoperative to the extent that it conflicts with federal law regarding the allocation of federal funds. Finally, the APA does not apply to internal prison disciplinary hearings, according to a judicially created exception.

### C. DOES THE APA APPLY TO LOCAL AGENCIES?

For county and other local agencies, use a "function test" to determine whether the APA applies. If the agency performs a state function (e.g., reviews property values for state

taxation), the APA will probably apply. If the local agency does not implement state law in any way, the APA will not apply.

*Note*: While the APA does not apply to decisions of a local nature, its standards regarding the scope of judicial review may still be used. This concept of using the APA by analogy may apply to other APA provisions as well.

# III. DELEGATION OF AUTHORITY

### A. STATUTORY DELEGATION

Before an agency can act, it must have properly delegated authority from the legislative body. Washington recognizes broad delegations of authority to agencies to make rules and conduct adjudicative proceedings, provided the following conditions are met.

# 1. Adequate Standards

The Legislature must include adequate standards in a delegation of power to an administrative agency (i.e., who is to do what and under what circumstances). These standards control agency discretion and allow a court reviewing agency actions to determine whether the act is ultra vires (i.e., beyond scope of power). Standards may be found in the act itself, in legislative history, or even in the background of regulatory policing of an activity.

### 2. Procedural Protections

A delegation of power to an administrative agency should also provide some procedural protections to those affected by agency action. These procedural protections can be supplemented by the APA. In the rulemaking area, for example, the usual form is pre-rulemaking procedures for notice and an opportunity to comment.

### IV. AGENCY LEGISLATIVE FUNCTIONS

### A. WHAT IS A RULE?

The United States and Washington Constitutions ordinarily provide no right to notice and a hearing before an agency makes rules. Therefore, rulemaking procedures are established almost exclusively by statute. In Washington, the APA defines and prescribes the act of rulemaking by state agencies, and also provides that any person may petition an agency requesting the adoption, amendment, or repeal of any rule. Agencies must engage in prenotice inquiry prior to publication of proposed rules, and to justify significant rules through a cost/benefit analysis and other means. (See B.1. and B.6., *infra*.)

### 1. APA Definition

A "rule" means any agency *order, directive, or regulation of general applicability* (i) the violation of which subjects a person to a penalty or sanction; (ii) which establishes, alters, or revokes any procedure relating to agency hearings or to the enjoyment of benefits or privileges conferred by law; (iii) which establishes, alters, or revokes qualifications for the issuance, suspension, or revocation of licenses to pursue any commercial activity, trade, or profession; or (iv) which establishes, alters, or revokes mandatory standards for any product or material that must be met before sale. The term also includes the *amendment or repeal* of a prior rule.

# 2. Specific Exclusions From Definition

The following actions are specifically excluded from the APA definition of rulemaking and therefore are *not* subject to the APA rulemaking procedures:

- a. **Statements of internal agency management** not affecting private rights;
- b. **Declaratory rulings**, i.e., interpretive and policy statements (see C.2., infra);
- c. *Traffic restrictions* established by the secretary of transportation; or
- d. **Rules of institutions of higher education** involving standards of admission, academic advancement or credit, graduation or the granting of degrees, employment relationships, or fiscal process.

# B. APA RULEMAKING REQUIREMENTS

The following statutory procedures are required prior to adoption, amendment, or repeal of a rule by a state agency. (These procedures are supplemented by model rules of procedure or the agencies' own rules.) <u>Failure to substantially follow these procedural requirements *voids* the rule.</u>

# 1. Prenotice Inquiry

At least 30 days before filing a notice of proposed rulemaking (see 2., below), an agency must publish in the state register a statement of inquiry that identifies: (i) the specific statutory authority for the rule; (ii) the reasons why a new rule is needed and the goals of the new rule; (iii) coordination with other agencies; (iv) the process by which the rule might be developed, including negotiated rulemaking and pilot rulemaking; and (v) an explanation of how interested persons may participate in the development of the rule.

### 2. Notice

At least 20 days prior to a rulemaking session, the agency shall cause notice to be filed in the state register. No later than three days after publication, notice must also be mailed to anyone requesting notice. In addition, institutions of higher education must also publish notice in the campus newspaper at least seven days prior to the rulemaking session. The notice must include, among other things:

- (i) Detailed reference to the *statutory authority* for adopting the rule;
- (ii) A *summary* of the proposed rule;
- (iii) A short explanation of the purpose and anticipated effects of the rule; and
- (iv) Information regarding the *time*, *manner*, *and place for public input*.

*Note*: Rules not adopted within 180 days are considered withdrawn.

# 3. Opportunity to Comment

Written comment about a proposed rule must be accepted by the agency if received by the date specified in the notice. The agency must also provide interested persons a reasonable opportunity to present oral comment at a rulemaking hearing open to the public. All written and oral comments must be fully considered by the agency and a record must be made of the hearing.

# 4. Concise Explanatory Statement and Rulemaking File

Before filing an adopted rule (see 7., *infra*), the agency must prepare a concise explanatory statement that identifies the reasons for adopting the rule, describes any differences between the proposed rule and the final rule and the reasons for them, and summarizes and responds to the substance of all comments received concerning the proposed rule. The concise explanatory statement must be provided to any person on request or from whom the agency received comment. Furthermore, the agency must maintain a rulemaking file for each proposed and final rule. This file must contain detailed information on the rule, including a copy of the concise explanatory statement.

### 5. Variance Between Proposed and Final Rule

If the rulemaking hearing results in a final rule substantially different from the rule proposed, the agency must either:

(ii) Withdraw the proposed rule and commence a new rulemaking proceeding to adopt the substantially different rule.

If the agency adopts a rule that varies from the proposed rule without filing a supplemental notice, the general subject matter of the rule must remain the same as the proposed rule. The agency must briefly describe any changes and the principal reasons for adopting the changes. Within 60 days of publication of the adopted rule, any interested person may petition the agency to amend any portion of the adopted rule that is substantially different from the proposed rule.

*Note*: Agencies are required to maintain a rulemaking docket with information about all pending rulemaking proceedings.

### 6. Publication

Each agency must file with the code revisor a certified copy of all rules it adopts. Except for emergency rules, all rules become effective *30 days* after the date of filing, unless a later date is specified in the rule. Interpretive and Policy Statements.

# 7. Policy and Interpretive Statements

When adoption of rules is not feasible, an agency is still encouraged under the

APA to advise the public of its current opinions, approaches, and likely courses of action by means of interpretive or policy statements. Such statements are not true "rules" and are advisory only. Consequently, the APA rulemaking procedures do **not** apply. However, the agency must publish in the state register information about the existence and availability of each new interpretative or policy statement it adopts, and agencies are encouraged to convert long-standing interpretative or policy statements into rules.

### C. CHALLENGING AGENCY RULEMAKING

An action challenging the validity of a rule may be brought at any time, although actions challenging rulemaking procedures must be brought within two years after the effective date of the rule. [RCW 34.05.375] A court can declare a rule invalid under the following circumstances:

### 1. Ultra Vires

If the agency promulgates a rule that exceeds its delegated authority (i.e., is ultra vires), the rule is void; however, rules adopted under legislative authority are generally *presumed valid* and will be upheld upon judicial review if the rule is "reasonably consistent" with the statute being implemented.

### 2. Violation of APA Procedures

Rules that are not promulgated in "substantial compliance" with the APA rulemaking procedures are void. This applies only to state agencies. Local agencies must comply with their own agency procedures for rulemaking.

### 3. Violation of Constitution

Rules that violate any provision of the United States or Washington Constitutions are also void and will be struck down upon judicial review.

# 4. Arbitrary and Capricious

Finally, a rule will be declared void if it is arbitrary and capricious. In examining the reasonableness of a rule, a three-part test will be used to determine whether the agency acted in an arbitrary and capricious manner in adopting the rule:

- (i) First, the court should look at the agency's explanation of its own rule to see if it is clear.
- (ii) Next, the court should examine whether the agency used the appropriate statutory framework and whether it used correct factors in deciding the ruling.
- (iii) Finally, the court must decide if the agency reached its conclusion by some reasonable process. This decision will be made based on a review of the administrative record.

### V. AGENCY ADJUDICATIVE FUNCTIONS

### A. DISTINGUISHED FROM LEGISLATIVE FUNCTIONS

Agency adjudicative functions must be distinguished from legislative functions (rulemaking, above). Adjudicative functions (adjudicative proceedings) involve the rights, duties, privileges, and immunities of *specific parties*. Legislative functions involve agency adoption of statements of *general applicability* to implement law or govern agency operations.

### **B.** APA DEFINITIONS

### 1. "Adjudicative Proceeding"

An "adjudicative proceeding" means a proceeding before an agency in which an *opportunity for a hearing* before that agency is required *by statute or constitutional right* before or after the issuance of an order by the agency. Adjudicative proceedings also include all cases of licensing and ratemaking in which an application for a license or rate change is denied (with some exceptions) or a license is revoked, suspended, or modified, or in which the granting of an application is contested by a person having standing to contest under the law.

# 2. "Order"

An "order" means a *written statement of particular applicability* that finally determines the legal rights, duties, privileges, immunities, or other legal interests of a specific person or persons.

# C. APA REQUIREMENTS (STATUTORY DUE PROCESS)

In an adjudicative proceeding, the agency must comply with the following procedures, sometimes referred to as "statutory due process."

# 1. Notice and Opportunity for a Hearing

While the right of a party to a hearing derives from other statutes or the United States or Washington Constitutions, the APA establishes procedures and time limits for requesting a hearing. The agency may establish its own requirements for requesting a hearing (e.g., in writing and directed to a specific address, within specified time limits). The agency must, however, allow at least 20 days to request a hearing from the time that notice is given of an opportunity for a hearing. Failure of a party to request a hearing within the time limits established by the agency constitutes a *waiver* of that party's right to a hearing. Once a timely and proper request for a hearing is received, the agency must generally commence a hearing within 90 days.

### 2. Unbiased Decision-Maker

The presiding officer will usually be one or more members of the agency or an administrative law judge. Any party to the hearing may petition for the disqualification of the presiding officer on grounds of bias, prejudice, interest, or any other cause for which a judge can be disqualified. Also, any person who has served as an investigator, prosecutor, or advocate in an adjudicative proceeding, or who is subject to the authority or direction of such a person, may *not* serve as a presiding officer in the same proceeding.

# 3. Hearing Procedures

# a. Notice of Hearing

The agency must give at least *seven days*' advance written notice to all parties and to all persons who have filed written petitions to intervene in the matter. The notice must include, among other things:

- (1) The *names and addresses* of all parties to whom notice is being given;
- (2) The *time*, *place*, *and nature* of the proceeding;
- (3) The *legal authority* for the hearing;

- (4) A reference to the *particular statutes and rules* involved; and
- (5) A short *statement of the matters asserted* by the agency.

# **b.** Prehearing Procedures

Prior to the hearing, the presiding officer gives the parties the opportunity to submit pleadings, motions, and objections.

# c. Procedures During the Hearing

# (1) Questioning Under Oath

All testimony of parties and witnesses is made under oath. Where the parties are not prejudiced, the hearing may be conducted by telephone, television, or other electronic means.

### (2) Relaxed Rules of Evidence

During the hearing, the presiding officer generally affords all parties the opportunity to present evidence, conduct cross-examination, submit rebuttal evidence, and argue. The presiding officer may exclude evidence on constitutional or statutory grounds, on the basis of an evidentiary privilege recognized in the courts, or because the evidence is irrelevant, immaterial, or unduly repetitious.

### (a) Hearsay Generally Admissible

Hearsay is admissible if it is the kind of evidence that reasonably prudent persons rely on in the conduct of their affairs.

*Note*: Although evidence that would be inadmissible in a civil trial may be admitted, the presiding officer's findings of fact may *not* be based exclusively on such inadmissible evidence, *unless* the presiding officer determines that doing so would not unduly abridge the parties' opportunity to confront and rebut witnesses.

# Official Notice May Be Taken

In addition, official notice may be taken of any judicially cognizable facts, scientific facts within the agency's specialized knowledge, and codes or standards that have been adopted by any agency. The parties must be given notice of any material so noticed, and must be afforded an opportunity to contest the above facts.

### (3) Ex Parte Communications

Ex parte communications between a party and the agency decision-maker(s) are generally improper. Such communications must be placed on the record and the parties must be given an opportunity to rebut or challenge the presiding officer. The presiding officer is, however, allowed to:

- (a) Communicate with other members of the agency making the decision; and
- (b) Obtain the aid or advice of personal assistants, legal counsel, or other agency employees who have not participated in the proceedings.

# 4. Written Agency Order

### a. Initial and Final Orders

The presiding officer may enter an initial order if further review is available within the agency, or a final order if further review is not available.

### b. Content

Agency initial and final orders must be *in writing* and include:

- (i) A *statement of findings and conclusions* on all material issues of fact, law, or discretion. Findings of fact must be based exclusively on the record and on matters officially noticed; and
- (ii) A *statement of the available procedures and time limits* for seeking reconsideration or other administrative relief.

# c. When Effective

Orders become effective when signed, but a party may not be required to comply with the order until the party is served with or has actual knowledge of the order.

# d. Stay and Reconsideration

A party may submit a request for stay of effectiveness of a final order within ten days of its service. Denial of a stay by the presiding officer or agency head is not subject to judicial review. Within ten days of the service of a final order, a party may also file a petition for reconsideration, but such a petition is not a prerequisite for seeking judicial review.

### D. APPEARANCE OF FAIRNESS DOCTRINE

### 1. Test

The entire hearing process must not only be actually fair, but also must not give rise to a conclusion that there was apparent unfairness, as judged by an objective, disinterested person.

*Note*: The appearance of fairness doctrine is not a constitutional due process doctrine, although it is similar to the requirement of an unbiased tribunal.

### VI. JUDICIAL REVIEW OF AGENCY ACTION

### A. PRECONDITIONS FOR REVIEW

# 1. Standing

### a. Statutory Standing

A statute may specifically define the class of persons who have standing to challenge an agency action in the courts. For example, the APA gives standing to any person "aggrieved or adversely affected" by agency action. A person is "aggrieved or adversely affected" only when all three of the following conditions are present:

- (i) The agency action has *prejudiced or is likely to prejudice* the person;
- (ii) That *person's interests* are among those that the agency was *required to consider* when it engaged in the agency action being challenged; and
- (iii) A judgment in favor of that person would *substantially eliminate* the prejudice caused or likely to be caused by the agency action.

# 2. Primary Jurisdiction

### a. Definition

Arguably, both the agency and a court have initial jurisdiction over cases; the agency by statute and the court by general jurisdiction. Under the doctrine of primary jurisdiction, however, once an agency is set up and given jurisdiction over cases, the agency is automatically vested with exclusive original jurisdiction over those cases. The courts will generally defer to the agency and limit themselves to judicial review of the agency action. In determining whether to defer to the agency, the court will consider:

- (1) Whether there is adequate administrative machinery for resolution of the dispute;
- (2) The special competence of the agency; and
- (3) The likelihood of judicial interference with a pervasive scheme of administrative regulation.

# b. Exceptions

A court will hear a case and not defer to the agency when:

- (1) The agency is powerless to grant the relief requested; or
- (2) The issues in the case solely involve questions of law.

### 3. Exhaustion of Remedies

### a. Definition

The exhaustion of remedies doctrine provides that no one is entitled to judicial review of an agency adjudicative action until all available administrative remedies have been exhausted. The purpose of the doctrine is to assure that the individual has used all available agency methods for resolution of the issue and to assure that there has been a final decision by the highest level in the agency.

*Note*: It is important to note the difference between the doctrine of primary jurisdiction and exhaustion of remedies. *Primary jurisdiction* determines whether a court or an agency has *initial* jurisdiction over a case, while *exhaustion* determines whether *review* may be had of an agency action that is not the last agency word in the matter.

# b. Exceptions

Exhaustion will not be required when:

- (1) A statute states that exhaustion is not required;
- (2) The agency remedy would be patently inadequate;
- (3) Exhaustion would be futile;
- (4) The grave irreparable harm that would result from having to exhaust remedies would clearly outweigh the public policy requiring exhaustion of remedies; or
- (5) There is a pure constitutional or jurisdictional objection.

# 4. Finality (Statutory) and Ripeness (Common Law)

### a. Finality

Statutes usually require that an agency decision be "final" to be appealable. For example, interlocutory appeal of an order setting a union representation election is not allowed because further process is contemplated in the agency. In Washington, agency actions are reviewable when they "impose an obligation, deny a right, or fix some legal relationship as a consummation of the administrative process."

# b. Ripeness

Ripeness questions usually arise when a person seeks preenforcement review of a rule but has not suffered any harm as yet. Preenforcement review is allowed where:

- (i) The issue raised by the litigant is fit for review (i.e., there are no factual questions left to be resolved); and
- (ii) There would be a demonstrated hardship to the parties if they had to wait for an enforcement proceeding.

*Note*: The APA provides for a (preenforcement) declaratory judgment on the validity of a rule. (See B.1.a., below.)

# **B.** METHODS OF REVIEW

# 1. Statutory Methods of Review—APA

If the APA applies, that statute provides the *exclusive* method for proceeding with the review. Appeal of an agency action is normally to the superior court and failure to raise an issue before the agency generally precludes raising the issue on appeal. The burden of demonstrating the invalidity of agency action is on the moving party and the superior court will grant relief only if the party is "substantially prejudiced" by the agency action.

### a. Declaratory Judgment on Validity of Rules

# b. Certification to Court of Appeals

Under the APA, appeal of an adjudicative proceeding is to the superior court, but a litigant has a right to ask the superior court to certify the case to the court of appeals. The court of appeals has discretion to accept the case and let the parties bypass the superior court.

# 2. Nonstatutory Methods of Review

If no statutory review mechanism is present, common law methods of review apply. These are typically available when an agency acts in a "judicial" capacity. (However, even nonjudicial acts of an agency are reviewable under the courts' "inherent power of review.") The most common methods of review are:

### a. Certiorari

A writ of certiorari is used to review actions of a quasi-judicial tribunal.

### b. Mandamus

Mandamus is generally used to compel a government official to perform a mandatory duty.

### C. SCOPE OF REVIEW

An agency's action or inaction (i.e., failure to perform a duty required by law) is subject to judicial review. Judicial review of disputed facts is generally confined to the agency record (with some limited exceptions). Issues of law are generally subject to total (de novo) review by the court. The specific scope of review for rulemaking and adjudicative proceedings is outlined below.

# 1. Rulemaking

A rule is generally reviewed by a petition for declaratory judgment addressed to the Superior Court of Thurston County. The petitioner need not have participated in the rulemaking proceeding upon which the rule is based. As noted in IV.D., *supra*, the court declares the rule *invalid* if it finds that the rule:

- a. Violates constitutional provisions;
- b. Exceeds the statutory authority of the agency;
- c. Was adopted without compliance with statutory rulemaking procedure; or
- d. Is arbitrary and capricious.

# 2. Adjudicative Proceedings

The court grants relief from an agency order when:

- a. The order (or the statute or rule on which the order is based) is in violation of constitutional provisions on its face or as applied;
- b. The order is outside the statutory authority or jurisdiction of the agency conferred by any provision of law;
- c. The agency has engaged in unlawful procedure or decision-making process, or has failed to follow a prescribed procedure;
- d. The agency has erroneously interpreted or applied the law;
- e. The order is not supported by evidence that is substantial when viewed in light of the whole record;
- f. The agency has not decided all issues requiring resolution;
- g. A motion for disqualification of the presiding officer was improperly denied, or if no motion was made, facts are shown to support the grant of such a motion that were not known or reasonably discoverable at the appropriate time for the motion;
- h. The order is inconsistent with a rule of the agency (unless the agency explains the inconsistency and demonstrates a rational basis for it); or
- i. The order is arbitrary or capricious.

# 3. Other Agency Action

The APA provides that persons aggrieved by any other agency action not covered above, to include the agency's exercise of discretion or failure to perform a duty required by law, may be granted relief only if the action is:

- a. Unconstitutional;
- b. Outside the authority of the agency;
- c. Arbitrary or capricious; or
- d. Taken by persons who were not lawfully constituted as agency officials.

### D. TIMELINESS OF REVIEW

### 1. General Time Limits

### a. Rulemaking

An action to contest the procedural validity of a rule must be commenced within *two years* after the effective date of the rule. Challenges to the substance of a rule may be filed at any time.

b.

A petition for judicial review of an order must be filed with the court and all parties within *30 days* after service of the final order.

# c. Other Agency Action

A petition for judicial review of any other agency action other than adoption of a rule or entry of an order must be filed within *30 days* of the agency action (unless the petitioner did not know or could not reasonably have discovered that the agency had taken the action).

### 2. Variation From Time Limits

The APA provides that an agency may modify the time limits, above, by rule of the agency or the chief administrative law judge. Modifications are primarily allowed for those agencies that do not regularly meet or do not have a permanent staff. Any new time limits set by the agency must be reasonable under the circumstances.

### E. TYPES OF RELIEF

### 1. General Remedies

After reviewing the agency action or failure to act, the court may:

- a. Order an agency to take action or exercise discretion required by law;
- b. Affirm or set aside agency action;
- c. Enjoin or stay the agency action;
- d. Remand the matter for further proceedings; or
- e. Enter a declaratory judgment order.

# 2. Special Remedies

### a. Licensure

The sole remedy available to a person who is wrongfully denied licensure based on a failure to pass an examination administered by a state agency is the right to retake the examination free of the defect the court may have found in the examination procedure.

# b. Monetary Relief

The court may award damages, compensation, or ancillary relief only to the extent expressly authorized by another provision of law.

### VII. OTHER RELATED STATUTES

### A. INTRODUCTION

It is important to recognize that in addition to the APA, there are a number of other statutes regulating the conduct of all or certain agencies, and a familiarity with these statutes may be helpful in answering a bar question. A selected summary of the more significant statutes follows.

# B. PROCEDURALSTATUTES

# 1. Open Meetings Act

Almost all meetings of governing bodies of public agencies (multimember policymaking bodies) must be open to the public. *Exceptions*: Executive sessions to consider various matters (e.g., national security, purchase of real estate, employee discipline if closed meeting is requested), licensing proceedings, quasijudicial proceedings, strategy sessions for collective bargaining, and most APA proceedings except rulemaking.

### a. Procedure

An agency must establish a regular meeting date by law or rule, and can call special meetings to consider a limited agenda. Generally, notice of special meetings must be given to members and to media who request it. Failure to abide by the Open Meetings Act can result in personal liability and will void final action taken in violation of the Act.

### b. Construction

The statute and its broad declaration of public policy has been consistently construed in favor of openness; e.g., meetings of the faculty of the University of Washington Law School are governed by the Act. However, the Act is not violated by *independent* examination of documents by members of a governing body.

### 2. Public Records Act

This Act require the agency to make most public records (very broadly defined) available to *anyone* on request.

- a. The agency is required to establish access regulations and cooperate with records requests.
- b. There are exemptions from disclosure: a combination of categorical exemptions (e.g., medical files, investigative files; student records) and general exemptions. Records are exempt if their release would invade

- privacy or impair vital governmental interests. The breadth of exemptions is judicially determined de novo.
- c. Failure to properly allow access subjects the agency to severe penalties of fines and attorneys' fees.

### NOTICE OF STUDENT CONDUCT PROCEEDING

DATE
NAME ADDRESS EMAIL ADDRESS
Dear,
I have received a referral that indicates you may have engaged in behavior that violated the Student Code of Conduct. Specifically, it has been reported that you <b>SUMMARY OF BEHAVIOR, INCLUDING DATE AND LOCATION OF ALLEGED MISCONDUCT</b> .
Based on the information available, it appears that your actions may be in violation of the following provisions of the College Student Code of Conduct:
• WAC 132120 () <b>DESCRIBE AND SET FORTH ELEMENTS OF VIOLATION</b> .
As outlined in the Student Code of Conduct, WAC 132120, I am scheduling a disciplinary meeting with you. The purposes of this meeting will be to:
<ul> <li>Review the conduct and resolution process and answer any questions you may have;</li> <li>Allow you to provide your perspective on what happened; and</li> </ul>

- Discuss the charges and possible sanctions in the event that you are found responsible for violating the Code.

The meeting is scheduled for **DATE**. If you choose not to attend this meeting, a decision regarding your responsibility for these allegations, as well as any sanctions/consequences, may be made in your absence. You may wish to review the Student Code of Conduct prior to our meeting, located online at LINK TO APPLICABLE WASHINGTON ADMINISTRATIVE CODE CHAPTER.

Please check in for your meeting at **INSERT MEETING LOCATION**, 5 minutes prior to your meeting time. If you have questions prior to this meeting, or if you need to reschedule, please contact INSERT APPROPRIATE NAME AND CONTACT INFORMATION.

# PROOF OF SERVICE

I certify that I served a copy of this document on all parties or their counsel of record on the date below as follows:

х	STUDENT NAME ADDRESS EMAIL ADDRESS		Campus E-mail and US Mail Postage Prepaid			
true an	I certify under penalty of perjud correct.	ry under	the laws of the sta	ate of Washington that the foregoing is		
	DATED this day of	, 20	_, at	_, Washington.		
			Signature			

# SKYLINE COLLEGE STUDENT CONDUCT OFFICE

# NOTICE OF STUDENT CONDUCT PROCEEDING

John E. Student 123 Stadium Way Skyline, Washington 98000 John.student@skyline.edu

Dear Mr. Student:

I have received a referral alleging that you have violated the Skyline College Student Code of Conduct. Specifically, I have received the following allegations regarding your behavior over the past two weeks

- On October 7, 2017 at approximately 10 a.m., you allegedly had a conversation with a
  fellow student in the Student Union about an experience you had with the Registrar's
  Office in which you became so angry and threatening that that the student reported the
  incident to college authorities because he didn't want anyone to "to get shot or
  something."
- On October 8, 2017 at approximately 1 p.m., in a conversation with a professor in the computer lab you allegedly threatened to assault the Vice President of Student Services and the Director of IT.
- On October 8, 2017, in Harrison Hall at approximately 3 p.m., you confronted your physics teacher in a threatening and intimidating manner regarding a grade.
- On October 10, 2017, at approximately 1:30 a.m. you used your campus email address to send emails containing abusive, threatening, and intimidating language to the President, the Vice President of Student Services and the IT Director.
- On October 11, 2017, at approximately 2 p.m. in Parking Lot C, you threatened to assault the Director of Public Safety and broke a traffic barricade belonging to the College.

Based on the information available, it appears that your actions may be in violation of the following provisions of the Skyline College Student Code of Conduct:

• WAC 132X-125-001(4) Assault, intimidation, harassment. Engaging in verbal abuse, threats, intimidation, harassment, bullying or other conduct which harms, threatens, or is

reasonably perceived as threatening the health or safety of another person or another person's property.

- WAC 132X-125-001(5) Cyber-Misconduct. Cyber-bullying or on-line harassment. Use of electronic communications, like email, to harass, abuse, bully, or engage in other conduct that harms, threatens or is reasonably perceived as threatening the health or safety of another person.
- WAC 132X-125-001(6) Property Violation. Damage to personal property belonging to the College.
- WAC 132X-125-001(16) Misuse of Electronic Resources. Theft or other misuse of computer time or other electronic information resources of the college. Such misuse includes but is not limited to: . . . (i) Failure to comply with the college's electronic use policy.

If you are found responsible for one or all of these violations, you may be subject to any of the sanctions set forth in WAC 132X-125-003, up to and including dismissal from the College.

As outlined in the Student Code of Conduct, WAC 132X-125-015(2), I am scheduling a disciplinary meeting with you. The purposes of this meeting will be to:

- Review the conduct and resolution process and answer any questions you may have;
- Allow you to provide your perspective on what happened; and
- Discuss the charges and possible sanctions in the event that you are found responsible for violating the Code.

The meeting is scheduled for **October 16, 2017 at 2:00 p.m**. If you choose not to attend this meeting, I am authorized to make a decision regarding your responsibility for these allegations, as well as any sanctions/consequences, in your absence. You may wish to review the Student Code of Conduct prior to our meeting, located online at www:\\hyperlinkskylinewac\_132X\_125

Please check in for your meeting at my office at **Room 115, Skyline Student Services Building**, 5 minutes prior to your meeting time. If you have questions prior to this meeting, need special accommodations, or if you need to reschedule, please contact my assistant, Jerry Standifer, at (509) 111-2222.

Sincerely,

Fairleigh Just STUDENT CONDUCT OFFICER

# PROOF OF SERVICE

the dat		fy that I serve v as follows:	ed a copy of this	document on al	parties or their counsel of record on
	X	By Email a	nd U.S. Postal Se	rvice Prepaid	John E. Student 123 Stadium Way Skyline, Washington 98000 John.student@skyline.edu
	DATE	ED this	_ day of	_, 2017, at	, Washington.
				Signature	

### **NOTICE OF DISCIPLINE**

DATE

NAME ADDRESS EMAIL ADDRESS

Dear	•
Dear	 •

Thank you for meeting with me on **DATE** to discuss the student conduct charges against you. Also present were **NAMES IF APPLICABLE**. I scheduled this disciplinary meeting to discuss and receive your side of the story regarding allegation that on **DATE**, **LOCATION AND DESCRIPTION OF MISCONDUCT**.

Based upon my investigation into the allegations and the information you provided during the disciplinary meeting, I find that you are responsible for violating the following provisions of the \_\_\_\_\_\_ College Student Conduct Code.

- WAC 132\_-120-\_\_ **DESCRIBE AND SET FORTH ELEMENTS OF VIOLATION**.
- WAC 132\_-120-\_\_- **DESCRIBE AND SET FORTH ELEMENTS OF VIOLATION**.

# SANCTION WITH BEGINNING AND END DATES CONDITIONS

You have the right to appeal this decision. To appeal this decision you must file a written notice of appeal with the Vice President of Student Services within APPEAL PERIOD days of receiving this notice as provided in WAC 132\_--\_-. If you appeal this decision, the sanction shall become effective upon final resolution of the appeal process. If you do not appeal this decision, the disciplinary suspension shall become effective [INSERT APPEAL PERIOD] days after your receipt of this notice.

A copy of the student conduct code and the student conduct procedures can be found at **HYPERLINK**. If you have any questions about this notice or the appeal process, please contact my assistant, **NAME**, at **TELEPHONE** #.

Sincerely,

# STUDENT CONDUCT OFFICER

Cc:

# **PROOF OF SERVICE**

I certify that I served a copy of this document on all parties or their counsel of record on the date below as follows:

STUDENT NAME
ADDRESS
EMAIL ADDRESS

I certify under penalty of perjury under the laws of the state of Washington that the foregoing is true and correct.

DATED this \_\_\_\_\_ day of \_\_\_\_\_\_, 20\_\_\_, at \_\_\_\_\_\_, Washington.

Signature

# SKYLINE COLLEGE STUDENT CONDUCT OFFICE

# **NOTICE OF DISCIPLINE**

March 19, 2017

John E. Student 123 Stadium Way Skyline, Washington 98000 John.student@skyline.edu

Dear Mr. Student:

Thank you for meeting with me on March 17, 2017, to discuss the student conduct charges against you. Also present were Assistant Dean of Students, Angela Meerson.

I scheduled this disciplinary meeting to discuss and receive your side of the story regarding the following allegations:

- On October 7, 2017 at approximately 10 a.m., you allegedly had a conversation with a
  fellow student in the Student Union about an experience you had with the Registrar's
  Office in which you became so angry and threatening that that the student reported the
  incident to college authorities because he didn't want anyone to "to get shot or
  something."
- On October 8, 2017 at approximately 1 p.m., in a conversation with a professor in the computer lab you allegedly threatened to assault the Vice President of Student Services and the Director of IT.
- On October 10, 2017, at approximately 1:30 a.m. you used your campus email address to send emails containing abusive, threatening, and intimidating language to the President, the Vice President of Student Services and the IT Director.
- On October 11, 2017, at approximately 2 p.m. in Parking Lot C, you allegedly threatened to assault the head of Director of Public Safety and broke a traffic barricade belonging to the College.

Based upon my investigation into the allegations and the information provided during the disciplinary meeting, I find that you are **not** responsible for the student conduct during the conversation with the fellow student on October 7, 2017.

I am, however, finding that you are responsible for the remaining allegations, which violate the following provisions of the Skyline College Student Conduct Code:

- WAC 132X-125-001(4) Assault, intimidation, harassment. Engaging in verbal abuse, threats, intimidation, harassment, bullying or other conduct which harms, threatens, or is reasonably perceived as threatening the health or safety of another person or another person's property.
- WAC 132X-125-001(5) Cyber-Misconduct. Cyber-bullying or on-line harassment. Use of electronic communications, like email, to harass, abuse, bully, or engage in other conduct that harms, threatens or is reasonably perceived as threatening the health or safety of another person.
- WAC 132X-125-001(6) Property Violation. Damage to personal property belonging to the College.

Having found you responsible for these violations, I am imposing the following sanction(s) and conditions pursuant to 132X-125-003:

- Disciplinary suspension through April 1, 2018.
- Trespassed from the Skyline Campus through April 1, 2018.
- No contact with the complaining parties or individuals identified in this document through April 1, 2018.
- Participate and complete an anger management program before re-enrollment.

You have the right to appeal this decision. To appeal this decision you must file a written notice of appeal with the Vice President of Student Services within 10 days of receiving this notice as provided in WAC 132X-125-020(1).

If you appeal this decision, the disciplinary suspension will be effective upon final resolution of the appeal process. If you do not appeal this decision, the disciplinary suspension will be effective 10 days after your receipt of this notice. A copy of the student conduct code and the student conduct procedures can be found at *www.skylinecollegestudentonduct.ext*. If you have any questions about this notice or the appeal process, please contact my assistant, Jerry Standifer, at (509) 111-2222.

Sincerely,

FAIRLEIGH JUST Student Conduct Officer

Cc: Aldo Andrews, Skyline College Security

# PROOF OF SERVICE

I certify that I served a copy of this document on all parties or their counsel of record on the date below as follows:

John E. Student 123 Stadium Way Skyline, Washington 98000 John.student@skyline.edu By Email and 1st Class Mail Prepaid

I certify under penalty of perjury under the laws of the state of Washington that the foregoing is true and correct.

DATED this 19 day of March 2017, at Skyline, Washington.

Signature

#### NOTICE OF BRIEF ADJUDICATIVE PROCEEDING

PROVISION RULE GOVERNING BAPS].

witnesses to support their respective positions.

[DATE] [STUDENT'S NAME, ADDRESS, CAMPUS EN	ΛAIL]
Emailed to	and mailed to above address by certified US mail.
Dear [STUDENT]:	
LOCATION] to hear your appeal from disc	been scheduled for [INSERT DATE AND TIME] in [INSERT pline imposed by [STUDENT CONDUCT OFFICER] in a As the College's Conduct Review Officer, I am the college

A BAP is an informal hearing. The College's Student Conduct Officer and you are the parties to the hearing. During the BAP, you will have an opportunity to explain why your appeal should be granted and the Student Conduct Officer will have an opportunity to present the College's position on the matter. During the hearing, the parties may testify on their own behalf and offer evidence and/or call

official responsible for conducting the BAP, pursuant to WAC [CITATION TO STUDENT CONDUCT CODE

If you are unable to attend the hearing as scheduled, please notify my office at [INSERT CONTACT INFORMATION] at your earliest convenience so the hearing can be rescheduled to a mutually agreed upon date. If you fail to attend the hearing as scheduled (or fail to make arrangements to attend on another date), the College may rule on your appeal without your input.

In preparation for the BAP, you may wish to review the College's Student Conduct Code. See [INSERT HYPERLINK TO COLLEGE'S STUDENT CONDUCT CODE]. If you do not have access to the Internet, please contact my office and we will make a paper copy available to you.

Sincerely,

[INSERT NAME]
Conduct Review Officer

cc: [INSERT NAME], Student Conduct Officer

## PROOF OF SERVICE

I certify that I served a copy of this document on all parties or their counsel of record on the date below

as follows:
X US Mail Postage Prepaid and email:
[INSERT EMAIL AND MAILING ADDRESS FOR STUDENT]
X Hand Delivered:
[INSERT NAME AND ADDRESS OF STUDENT CONDUCT OFFICER]
I certify under penalty of perjury under the laws of the state of Washington that the foregoing is
true and correct.
DATED this day of, 20, at, WA.
Signature

# COLLEGE, DISTRICT STUDENT CONDUCT COMMITTEE

STODENT CONDUCT COMMITTEE			
In the Disci	plinary Matter of:		
[RESPONI	DENT'S NAME] Respondent.	NOTICE OF HEARING [& PREHEARING ORDER optional]	
The	College Student Conduct Co	ommittee to:	
[RESPONDE	NT'S NAME], Respondent and		
[CONDUCT	OFFICER'S NAME], Student Conduc	et Officer, College	
YOU	ARE HEREBY NOTIFIED that the ad	ministrative hearing in the above-referenced c	ase
is scheduled f	or:		
DATE:	[DATE OF HEARING]		
TIME:	[TIME OF HEARING]		
LOCATION: [BUILDING ADDRESS AND ROOM]			

This adjudicative proceeding is to determine whether Respondent violated [INSERT CITATION(S) TO STUDENT CONDUCT CODE], as alleged in the [INSERT DATE] Disciplinary Letter from [STUDENT CONDUCT OFFICER] to Respondent. The letter alleges that on [TIME AND DATE], Respondent [INSERT DESCRIPTION OF ALLEGED MISCONDUCT]. If the Respondent is deemed to have violated the provisions of the student conduct code alleged, the Student Conduct Committee will determine whether to affirm, reverse, or modify the sanction and/or impose any other disciplinary sanction in accordance with [CITATION TO DISCIPLINARY SANCTIONS PROVISION].

Pursuant to RCW 34.05.434 the names, addresses and telephone numbers of the presiding officer, the parties to whom notice is given and their representatives are attached and incorporated herein by reference.

1

NOTICE OF HEARING [& PREHEARING ORDER OPTIONAL]

Parties who fail to attend or participate in a hearing or other stage of an adjudicative proceeding may be held in default in accordance with RCW 34.05.434.

This hearing will be conducted under the authority of RCW Chapter 28B.50, RCW Chapter 34.05, and WAC Chapter [STUDENT CONDUCT CHAPTER CITATION].

You may contact the [STUDENT SERVICES ADMINISTRATOR] in advance of the hearing to request an interpreter if you have limited English or hearing impaired, or if you need other accommodations during the hearing process.

## PREHEARING ORDER [optional]

[THE NOTICE MAY INCLUDE A PREHEARING ORDER REQUIRING THE PARTIES TO EXCHANGE WITNESS LISTS AND PROPOSED EXHIBITS AT A CERTAIN DATE PRIOR TO THE HEARING].

O THE HEARING].	
DATED at	, Washington, this day of, 20
	/S/
	[NAME OF COMMITTEE CHAIR]
	Chair, Student Conduct Committee
	[MAILING ADDRESS]
	[TELEPHONE]
	[NAME], Committee Member
	[NAME OF COMMITTEE COUNSEL]
	Assistant Attorney General
	Counsel for the Student Conduct Committee

## **Parties Contact Information**

# **Respondent:**

Name Address Telephone

# **Student Conduct Officer:**

Name Address Telephone

# PROOF OF SERVICE

I certify that I served a copy of this document on all parties or their counsel of record on the date below as follows:

[RESPONDENT'S NAME] [ADDRESS] [EMAIL ADDRESS]	Email and U.S. Mail Postage Prepaid
[STUDENT CONDUCT OFFICER'S NAME [ADDRESS] [EMAIL ADDRESS]	E] Email and Hand-delivered
I certify under penalty of perjury under oregoing is true and correct.	the laws of the state of Washington that the
DATED this day of September,	2018, at, Washington.
- S	Signature

SKYLINE COLLEGE, DISTRICT XXXIX STUDENT CONDUCT COMMITTEE

In the Disciplinary Matter of:

JOE E. STUDENT,

NOTICE OF HEARING & PREHEARING ORDER

Respondent.

The Skyline College Student Conduct Committee to:

Fairleigh Just, Student Conduct Officer, Skyline College

YOU ARE HEREBY NOTIFIED that the administrative hearing in the above-referenced case is scheduled for:

**DATE:** October 18, 2017

TIME: 1:00 p.m.

**LOCATION: Skyline Student Services Building, Room 201** 

This adjudicative proceeding is to determine whether Respondent violated WAC 132X-125-001(4) and (6), as alleged in the October 1, 2017 Disciplinary Letter from Student Conduct Officer Fairleigh Just to Respondent. The letter alleges that on September 28, 2017 at approximately 9 a.m., Respondent verbally assaulted and abused an instructor and, later that morning, kicked a hole is a garbage can belonging to the College. If the Respondent is deemed to have violated the provisions of the student conduct code alleged, the Student Conduct Committee will determine whether to affirm, reverse, or modify the sanction and/or impose any other disciplinary sanction in accordance with WAC 132X-125-003.

Pursuant to RCW 34.05.434 the names, addresses, and telephone numbers of the presiding

officer, the parties to whom notice is given, and their representatives are attached and incorporated

herein by reference.

Parties who fail to attend or participate in a hearing or other stage of an adjudicative

proceeding may be held in default in accordance with RCW 34.05.434.

This hearing will be conducted under the authority of RCW Chapter 28B.50, RCW Chapter

34.05, and WAC Chapter 132X-125.

You may contact the Vice President of Student Success in advance of the hearing to request

an interpreter if you have limited English or are hearing impaired, or if you require other

accommodations during the hearing process.

PREHEARING ORDER

The Parties are HEREBY ORDERED to provide the Chair and to exchange among

themselves the following, no later than the close of business on October 13, 2017.

Lists of witnesses they intend to call at the hearing. A.

B. Any proposed exhibits they would like to be considered at the hearing.

DATED at Skyline, Washington, this 1st day of October, 2018

Suzanne Smiley

Chair, Student Conduct Committee

1800 Student Services Building

Skyline College

Skyline, WA 98000

Tel: 555-475-0000

Jim Johnson, Committee Member

Beverly Apsted, Committee Member

Darren Riley, Committee Member

NOTICE OF HEARING [& PREHEARING ORDER OPTIONAL] 6

Albert Merrill Assistant Attorney General Counsel for the Student Conduct Committee

## **Parties Contact Information**

# **Respondent:**

Joe E. Student 123 Fairweather Lane Skyline, WA 98000 Tel. 555-123-9898

## **Student Conduct Officer:**

Fairleigh Just Student Conduct Officer Skyline College Student Services Bldg., Room 301 Skyline, WA 98000 Tel. 555-475-0001

#### PROOF OF SERVICE

I certify that I served a copy of this document on all parties or their counsel of record on the date below as follows:

Joe E. Student 123 Fairweather Lane Skyline, WA 98000 Joe.Student@skyline.edu Email and U.S. Mail Postage Prepaid

Fairleigh Just

Student Conduct Officer Skyline College Student Services Bldg., Room 301 Skyline, WA 98000 Fairleigh.Just@skyline.edu **Email and Hand-delivered** 

I certify under penalty of perjury under the laws of the state of Washington that the foregoing is true and correct.

DATED this 8th day of October 2017 at Skyline, Washington.

Signature

# SKYLINE COLLEGE, DISTRICT XXXIX BRIEF ADJUDICATIVE PROCEEDING

In re the Discipline of:	
[INSERT NAME OF STUDENT],	INITIAL ORDER
Respondent.	

An informal hearing on this matter was conducted at [INSERT TIME] on [INSERT DATE]. [INSERT NAME AND TITLE OF STUDENT CONDUCT OFFICER] appeared on behalf of the College. Respondent [STUDENT NAME] represented [himself/herself].

## I. Procedural History

- 1.1 On [insert date], [NAME OF STUDENT CONDUCT OFFICER] determined that Respondent was responsible for violating provisions in the Student Conduct Code that prohibit [insert description of conduct code violation e.g., cheating, sexual assault, harassment, etc. and cite to code and citation to code provision]. The Student Conduct Officer imposed [INSERT DESCRIPTION OF SANCTION written warning to 10-day suspension or less].
- 1.2 Respondent submitted a timely written appeal from this discipline to the Vice President of Student Services' office on [INSERT DATE].
- 1.4 The Conduct Review Officer held a Brief Adjudicative Proceeding to hear Respondent's appeal on [INSERT DATE]. At the hearing, the College called the following individuals as witnesses: [INSERT NAMES OF COLLEGE WITNESSES]. The College presented the following exhibits:
  - a. Exhibit 1 [INSERT DESCRIPTION]
  - b. Exhibit 2 [INSERT DESCRIPTION . . .]
- 1.5 Respondent called the following witnesses: [INSERT NAMES OF WITNESSES]. He did not offer any exhibits.

## II. Findings of Fact

Α.	Nover	mber 1, 2012 Incident
	2.1	Respondent was enrolled at [INSERT NAME OF INSTITUTION] in the
quarte	er of 20_	·
[INS	ERT DI	ESCRIPTION OF INCIDENT GIVING RISE TO DISCIPLINE AS ESTABLISHED
		BY THE FACTS DEVELOPED AT THE HEARING]
	2.2	
	2.3	
	2.4	
	2.5	
	2.6	
	2.7	
B.	Prior	Disciplinary Issues
		[INSERT DISCUSSION OF ANY PRIOR DISCIPLINE]
	2.8	
	2.9	

### **III.** Conclusions of Law

- 3.1 As the Conduct Review Officer, I have jurisdiction to hear this matter. See [CITE RELEVANT WACs GOVERNING JURISDICTION].
- 3.2 Bellevue College's Student Conduct Code prohibits students from [describe prohibition and cite to specific provision in the student conduct code include definitions or clarification as needed].

Findings of Fact, Conclusions of Law, and Initial Order

- 3.4 [Set forth facts supporting your conclusion on a more probable than not basis]
- 3.4 [Identify and resolve any conflicts in the evidence apply more probable than not standard]

3.5

#### IV. Initial Order

Based upon the foregoing findings of fact and conclusions of law, the Student Conduct Officer's finding of responsibility and sanction are hereby [Affirmed, Overruled, Vacated and remanded for further proceedings, etc.]

DATED at	Washington,	this	day of	, 20	

[INSERT NAME], Student Conduct Review Officer

### **Appeal Rights**

An initial decision is subject to review by the president, provided a party files a written request for review with the conduct review officer within ten (10) days of service of the initial decision. Failure to file a timely request for review shall constitute a waiver of this right. During review, the president shall give all parties an opportunity to file written responses explaining their view of the matter and shall make any inquiries necessary to ascertain whether the sanctions should be modified or whether the proceedings should be referred to the student conduct committee for a formal adjudicative hearing. A request for review may be deemed to have been denied if the president does not make a disposition of the matter within twenty (20) days after the request is submitted.

## **PROOF OF SERVICE**

I certify that I served a copy of this document on all parties or their counsel of record on the

DATED this \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_, at \_\_\_\_\_, Washington.

COLLEGE DISTRICT STUDENT CONDUCT COMMITTEE		
FINDINGS OF FACT, CONCLUSIONS OF LAW, AND INITIAL ORDER		
THIS MATTER came on regularly before the College Student Conduct		
Committee at approximately [INSERT TIME] on [INSERT DATE]. The College was represented		
by [INSERT TITLE & NAME OF STUDENT CONDUCT OFFICER]. [INSERT NAME OF		
STUDENT] appeared on their own behalf.		
I. Findings of Fact		

- 1.1 [STUDENT] was enrolled in College's \_\_\_\_\_\_ program in spring quarter 20\_\_.
- 1.2 On [INSERT RELEVANT DATES AND FACTS ESTABLISHED AT HEARING].
- 1.3 On [INSERT RELEVANT DATES AND FACTS ESTABLISHED AT HEARING].
- 1.4 A Campus Security Officer [NAME] arrived about a minute after [INSERT WITNESS NAME] called security about the fight. There were 3 to 4 calls to security about the incident. Five to 7 students were standing around when the fight occurred.
- 1.5 [STUDENT CONDUCT OFFICER] summarily suspended [STUDENT] and subsequently imposed a three year suspension. [STUDENT] timely appealed the discipline to the Student Conduct Committee.

#### **II. Conclusions of Law**

- 2.1 The Student Conduct Committee has jurisdiction over this matter.
- 2.2 The College alleged that [STUDENT's] conduct violated WAC 132X-120-001(3) and(4) of the Student Conduct Code:

The college may impose disciplinary sanctions against a student who commits, attempts to commit, aids, abets, incites, encourages or assists another person to commit, an act(s) of misconduct, which include, but are not limited to the following:

. . . .

- (3) Obstruction or Disruption. Obstruction or disruption of (a) any instruction, research, administration, disciplinary proceeding, or other college activity, including the obstruction of the free flow of pedestrian or vehicular movement on college property or at a college activity or (b) any activity that is authorized to occur on college property, whether or not actually conducted or sponsored by the college.
- (4) Assault, intimidation, harassment. Assault, physical abuse, verbal abuse, threat(s), intimidation, harassment, bullying, stalking or other conduct which harms, threatens, or is reasonably perceived as threatening the health or safety of another person or another person's property. For purposes of this paragraph, "bullying" is defined as severe or pervasive physical or verbal abuse involving a power imbalance between the aggressor and victim.
- 2.3 [STUDENT] assaulted [VICTIM] and violated WAC 132X-121-001(4) when he pushed [VICTIM] to start the fight. [VICTIM] was trying to get away when [WITNESS] broke up the fight.
- 2.4 [STUDENT]'s conduct was both disruptive and obstructive in violation of WAC 132X-120-001(3) when he started fighting in the hallway of the student center during operating hours while a number of students and staff were present. The 3 to 4 calls to security and testimony from instructors and staff who interrupted their duties to investigate and respond to the fight substantiates these violations of the Student Conduct Code.

#### III. Initial Order

The Student Conduct Committee, after hearing and receiving the evidence, affirms the finding of responsibility and the imposition of a three-year disciplinary suspension.

## IV. Appeal Rights

Either party may file a notice of appeal with the College's President within 10 days of the date of mailing or hand delivery of this initial order. Failure to file a timely appeal constitutes a waiver of the right and this initial decision shall be deemed final. The notice of appeal must identify the specific findings of fact and/or conclusions of law in the initial decision being challenged and contain argument why the appeal should be granted. The President's review shall be restricted to the hearing record made before the Student Conduct Committee and limited to those issues and arguments raised in the notice of appeal. The President will issue a written decision within 20 days of receipt of the notice of appeal.

DATED at [INSERT LOCATION], Washi	ington, this day of [MONTH], 20
	Chair
	, Chair Student Conduct Committee

### PROOF OF SERVICE

I certify that I served a copy of this document on all parties or their counsel of record on the date below as follows:

- X Email, US Mail Postage Prepaid and Certified Mail to [STUDENT] at:

  [INSERT STUDENT ADDRESS & EMAIL ADDRESS]
- X Personally Delivered to Student Conduct Officer [NAME]

DATED this

X Personally Delivered to [NAME], President

I certify under penalty of perjury under the laws of the state of Washington that the foregoing is true and correct.

day of [DATE] at [LOCATION], WA.

Signature	

October 4, 2018

Mr. Joe Student 425 Apartment G Skyline, WA 98999 Skylinestudent@gmail.com

RE: In the Disciplinary Matter of Student – Final Order Skyline Community College

The notice of appeal filed by respondent does not assign error to specific findings of fact and/or conclusions of law in the initial decision nor offer argument as to why the initial order should be revised as required by WAC 132X-125-055(2). Therefore, my decision is based on my review of the initial order, as well as the underlying evidentiary record.

Based on my review of the initial order and underlying evidence, I am upholding the Skyline Community College Student Conduct Committee's findings of fact, conclusions of law, and initial decision. I am also affirming the sanction imposed by the Student Conduct Committee that:

- (1) Student is placed on disciplinary suspension from Skyline Community College until fall quarter 2020.
- (2) Student is not allowed to come onto campus until fall quarter 2020 without first contacting campus security. Campus security must accompany Mr. Student at all times should he wish to come onto campus during this suspension.
- (3) Prior to readmission, Mr. Student must provide competent evidence from a licensed or registered professional that he has successfully completed a course in anger management.

#### RIGHT TO APPEAL

You have the right to appeal this decision to Skyline County Superior Court by filing a petition for review with the court and serving copies on the President of Skyline Community College and all parties of record. Any such petition for review must be received and filed with the Office of the President and served on the Office of the Washington State Attorney General within 30 days

Commented [MB(1]: If a student does assign error and offer argument in the notice of appeal, then the Final Order should summarize the argument and offer reasons why the appeal is granted or denied.

Mr. Student October 4, 2018 Page 2

of the date of mailing of this order. RCW 34.05.542; RCW 34.05.546. Service of the petition for review on the Attorney General and any other party of record shall be deemed complete upon deposit in the United States mail, as evidenced by the postmark.

Within ten days of the date of mailing of this final order, you may file a petition for reconsideration, stating the specific grounds upon which relief is requested. RCW 34.05.470. A petition for reconsideration must be filed with my office. A timely and properly filed petition for reconsideration suspends the time for filing for judicial review until I dispose of the petition for reconsideration. If I do not respond to your petition for reconsideration within 20 days, your petition is denied. In the alternative, I may grant your petitioner or notify the parties in writing, specifying the date by which I will act on the petition.

Filing for reconsideration is not required in order to seek judicial review. I will not entertain any motion to stay of my decision.

Sincerely,

#### Barnabas Collins

Dr. Barnabas Collins, President Skyline Community College

cc. Vice President of Student Services

Mr. Student October 4, 2018 Page 3

#### PROOF OF SERVICE

I certify that I served a copy of this document on all parties or their counsel of record on the date below as follows:

X US Mail Postage Prepaid and Email

Mr. Joe Student 425 Apartment G Skyline, WA 98999 Skylinestudent@gmail.com

X Hand Delivered

Student Conduct Officer

I certify under penalty of perjury under the laws of the state of Washington that the foregoing is true and correct.

DATED this 4th day of September, 2018, at Skyline, WA.

Signature

#### STUDENT CONDUCT SANCTION CONSIDERATIONS

## What are your sanctioning philosophy and goals?

- What is your sanctioning philosophy as an individual?
- What are the goals of student conduct at your institution?

### How will you maintain your goal of an educational and developmental sanction?

- What would you want the student to learn from this incident?
- How would you want the student to modify their behavior?

### How can you make the sanction appropriate for the violation(s)?

- What is appropriate for the nature of the violation(s)?
- What is the institutional precedent for the violations(s)?
- What is the previous disciplinary history of the student?
- Are there mitigating or aggravating factors that impact sanctioning?
- Is there a balancing of active and inactive sanctions?
- Does the sanction take into account equity?

# How will you balance your concern for the individual with the welfare of the entire academic community?

- How will the sanction stop the behavior and prevent a reoccurrence?
- How does this sanction remedy the effects of the behavior?

#### How are the sanctions promoting reflection and restoration by the student?

- Are wrongs being acknowledged? How?
- Are the needs of those harmed being addressed? How?
- How is the student being encouraged to understand the damage and accept their obligation to make right the wrong?
- How are those involved in or affected by this being invited to be part of the "solution?"
- How is concern being shown for everyone involved?

## Adapted from:

Olshak, R. T. (1999). A guide for effective sanctioning: From theory to practice. Normal, IL: Illinois State University.

Zehr, H. (n.d.). Restorative justice? What's that? Retrieved August 28, 2018, from http://zehr-institute.org/what-is-rj/

#### **EVIDENTIARY OBJECTIONS**

A party can make evidentiary objections when the other party asks a question that, if answered, would let information into evidence that is unreliable, irrelevant, prejudicial, confusing or otherwise not helpful to deciding what the facts are.

The usual form of the objection is something like this: *I object on the grounds that the question* "calls for hearsay!," "is cumulative!," "is not authentic!," "has been asked and answered!," or "is irrelevant!" Similarly, the same objections apply when a party seeks to admit a document into evidence.

This outline discusses the following common objections:

- 1. Relevance
- 2. Hearsay
- 3. Character Evidence
- 4. Assumes Facts Not In Evidence
- 5. Nonresponsive
- 6. Leading/Suggestive

Other objections include but are not limited to Argumentative, Incompetent, Leading, Calls for Speculation.

For more information about evidentiary objections, *see* Edward J. Imwinkelried, EVIDENTIARY *Foundations*, (9th ed. 2015). Professor Imwinkelried is a professor of law at the University of California at Davis and is an expert in the field of evidence. *Evidentiary Foundations* was first published approximately 20 years ago and is widely accepted among lawyers as a reliable source of practical information for dealing with real-world evidence issues; *see also* Washington State Court Rules: Rules of Evidence, found on the internet at:

https://www.courts.wa.gov/court\_rules/?fa=court\_rules.list&group=ga&set=ER.

# 1. RELEVANCE

Definition	Exceptions
Relevant evidence is that which influences the	All evidence must be relevant, but relevant
issues, having probative value in proving a	evidence can be excluded for other reasons,
fact. If evidence has the tendency to make an	such as it being hearsay.
important (material) fact more or less probable	
than it would be without the evidence, it is	Even if evidence is logically relevant, it may
relevant.	be legally irrelevant and hence inadmissible
	if its probative value is substantially
Relevance is a matter of logic and experience.	outweighed by the danger that it will (i)
	unduly prejudice the fact finder (ii), mislead
Most problems with relevance involve	or distract the fact finder, (iii) cause undue
circumstantial evidence. It is evidence that	delay or waste time, (iv) raise collateral
tends to render probable a certain inference	issues that have no bearing on the facts of
that is important to the case. Habit, custom,	the case, or (v) involve the presentation of
similar acts, flight and concealment are	needlessly cumulative evidence.
common kinds of relevant circumstantial	
evidence.	

# 2. HEARSAY

Definition	Examples	Exceptions
Hearsay is testimony that is "in-court"	Rick said that Aileen	1. A statement by a party
about what another person said when	copied Tom's	against their interest, or an
they were "out-of-court" about	answers to the test.	admission that they did
"something," and is offered as an		something or said something
attempt to prove the truth of that		that they now deny.
"something."		
	He couldn't have	2. Business and hospital
The critical question in determining	assaulted her after	records kept in the ordinary
whether the out-of-court statement is	midnight at the party	course of business. Also,
or isn't hearsay is the purpose of the	because Dave said	public records.
testimony. If the facts and terms of	he was back at the	
the utterance itself, rather than	apartment before	3. Contemporaneous
reference in the utterance to other	10:00 p.m., and <i>The</i>	statements, i.e., those made as
facts are at issue, the utterance is not	Voice was still on.	part of a transaction or event
hearsay.		that give meaning to the
		event.
For example, it is not hearsay if the		
testimony is simply offered to prove		4. Former testimony or
(i) that the words themselves were		sworn statements can be
spoken, (ii) someone's state of mind,		admitted, usually if the
(iii) that the declarant was conscious,		declarant is now unavailable.
or (iv) slander.		

However, unlike in a court of law where hearsay is prohibited (subject to several exceptions) in administrative hearings such as student conduct hearings hearsay evidence is admissible if in the judgment of the presiding officer it is the kind of evidence on which reasonably prudent persons are accustomed to rely in the conduct of their affairs.

- 5. Spontaneous exclamation or excited utterance. These are statements made in connection with a startling occurrence rather than on reflection. Spontaneity is the key. Look! He's running the red light!
- 6. State of Mind. If the declarant's state of mind is a fact at issue, testimony or evidence about their statements relative to their state of mind are admissible, e.g., mental condition (intent, motive, belief, assent) emotional condition (anger, fear, affection) or physical sensation (pain, discomfort, illness).
- 7. Statements as to reputation.

#### 3. CHARACTER EVIDENCE

Definition

In general, evidence of a character trait cannot be used as circumstantial evidence of a person's conduct. For example, prove that a person is a cautious careful person in not admissible to prove that they drove their car in just that manner at a given point in time. Such evidence would be deemed irrelevant.

Character witnesses must be reliable, and it is generally accepted that they must be a member of the community (residential, social or business) to which the party or witness whose character is at issue also belongs, and (ii) must have been a member of the community for a reasonable length of time.

The truthfulness of any witness is always relevant, except when the witness is also the defendant in a criminal trial. Similarly, in a student conduct hearing, the presiding officer may decide that testimony regarding the reputation of the accused for untruthfulness may be too prejudicial to allow.

**Exceptions** 

#### 4. ASSUMES FACTS NOT IN EVIDENCE

Definition	Examples
------------	----------

A question of a witness (or interviewee) that assumes unproven facts to be true is objectionable. This is because asks the trier of fact assume the truth or accuracy of something for which no evidence has been introduced.

The classic example is the "When did you stop beating your brother?" question where there has been no evidence that the witness has ever struck their brother.

"Did you know that ...", "Have you heard ...?" are other types of questions that are likely to assume unproven facts.

### 5. NONRESPONSIVE

Definition	Examples	Exceptions
An answer that goes beyond the scope	Rambling answers,	In the relatively informal
of the questions and includes subject	or narrations where	setting of a student conduct
matter not called for by the question is	the witness attempts	hearing, the presiding officer
nonresponsive.	to tell the "whole	may allow longer, narrative
	story" rather than	style answers if it will move
See DRAGNET ("Just the facts, sir.")	simply answering the	the hearing along. But,
	questions.	objections should be made if
		the narrative includes
		hearsay, opinions, or assumes
		facts not in evidence.

### 6. LEADING/SUGGESTIVE

Definition	Examples	Exceptions
A question that suggests to a witness	A question that	Leading questions may be
an answer the examiner desires is	describes an incident	allowed to refresh the
leading.	in detail, and then	recollection of a witness, or
	asks "Is this the way	with disabled witnesses.
To avoid leading questions, begin	it happened?" is a	
questions with such words as "How	type of leading	Leading questions are proper
?", "What?", "Who?", "Why	question because it	in cross-examination except
?", and "Where?".	provides a natural	where it is clear that the
	inference that the	witness is favorable to the
	questioner desires a	cross-examiner's position or
	specific answer.	client. To ask leading
		questions, use such phrases as
	"Did she not then put	"Isn't it correct that?",
	the money in her	"Did?" and "Is?".
	pocket?"	

# **Proof Table**

Jurisdiction					
Element	Facts	Witnesses	Exhibits		
Student					
Events on campus (or impact campus)					
	[Insert]	Violation			
Element	Facts	Witnesses	Exhibits		

# College Student Conduct Appeal Acknowledgement of Opportunity to Review Documents

I acknowledge that I had the opportunity to review the following documents that the Student Conduct Officer may offer as exhibits at the hearing in this matter. A list of documents submitted is attached.

I understand I have the right to offer documents as my exhibits by [INSERT DATE] which is the deadline issued in the notice of hearing.

I also understand I have the right to request submission of other documents after this deadline and the decision as to whether or not the documents will be considered is at the discretion of Chair of the Student Conduct Appeals Board (WAC 10-08-140).

Student's Signature	Date
o objection to the admissio	n of these documents as exhibits.
Student's Signature	Date
no objection to the admissio	n of these documents as exhibits except for the follow
Document	Objection [failure to state the basis for the objection result in the admission of the exhibit]
Student's Signature	 Date

	Hearing da	te:		20	am./p.m.
	WITNESS AND EXH In re: Discipline of RESPO	IBIT LIST	Γ		_ 1
College	Witnesses				
Respond	ent Witnesses				
	PROPOSED EXI	HIBITS			
Ex. #	Description	Date	# of pages	Admitted	Offered by
				Y / N	
				Y / N	
				Y / N	
				Y / N	
				Y/N	
				Y / N	
				Y / N	

	1	1	1	1
			Y / N	
			Y / N	
			Y / N	
			Y / N	
			Y / N	
			Y / N	
			Y / N	
			Y / N	
			Y / N	
			Y / N	
			Y / N	
			Y / N	
			Y / N	
			Y/N	

Hearing date: March 30, 2017 – 9:30 am.

# WITNESS AND EXHIBIT LIST In re: Discipline of Jody Student

# **College Witnesses**

Jennifer Reiter, Director of Skyline College Computing Center Denise Houser, Skyline College Security Officer Sidney Haller, Student Jody Student, Respondent

# **Respondent Witnesses**

Jody Student, Respondent Kelly Karen, Student

## PROPOSED EXHIBITS

Ex. #	Description	Date	# of pages	Admitted	Offered by
1.	Notice of Summary Suspension	02/21/12	2	Y/N	Admin.
2.	Initial Disciplinary Order (Corrected)	02/29/12	3	Y/N	Admin
3.	Respondent's Written Notice of Appeal	02/29/12	1	Y/N	Admin
4.	Skyline College Conduct Incident Report re: Jody Student	02/17/12	17	Y / N	Admin
5.	Trespass Admonishment	02/21/12	1	Y / N	Admin
6.	Skyline College Instruction Computing, Student Rights and Responsibilities in Instructional Computing Facilities	03/13/12	3	Y / N	Admin.
7.	Skyline College Policies, Procedures and Guidelines, Computing Resources Appropriate Use Policy	03/13/12	3	Y / N	Admin
8.	Network Intrusion Detection	03/16/12	1	Y / N	Admin

9.	MySkyline Account Activation Screen	1	Y / N	Admin
			Y / N	
			Y/N	
			Y / N	
			Y / N	
			Y / N	

### DISCIPLINE HEARING SCRIPT FOR CHAIR

# **INTRODUCTIONS**

Good [morning/afternoon]. I am now convening the Student Discipline Committee Hearing for [INSERT STUDENT'S NAME]. It is [DATE OF HEARING] and the time is a.m./p.m.
My name is, and I will be serving as the chair of the Student Discipline Committee.
Please note that today's hearing is being tape-recorded. This recording will serve as the official verbatim records of today's hearing and is the property of the college. Because this session is being recorded, it is important that everyone speak loudly enough to be recorded and avoid gestures or non-verbal responses that cannot be recorded.
Introduce members of the Committee
Would the members of the Student Conduct Committee please introduce themselves for the record.
Would the respondent please introduce himself/herself for the record?
Would the Student Conduct Officer please introduce himself/herself for the record?
Would any individuals who are here today as possible witnesses introduce themselves for the record?
<b>Sequestration.</b> Thank you for making yourselves available today as witnesses. Because this hearing involves confidential student

Commented [b1]: This is how the hearing record is made. The APA requires that all hearings be recorded. RCW 34.05.449(4). Recording the proceeding is important because without the recording, there is no means of determining what actually was said or agreed on during the hearing.

**Commented [b2]:** The presiding officer should be prepared to remind witnesses that they need to speak up or that they need to verbalize their responses.

information, and to ensure that your testimony is not influenced by other evidence and testimony presented at today's hearing, I would now ask that all witnesses and other observers who are not providing direct assistance to the parties remove themselves from the hearing room. Witnesses may wait outside until they are called to testify.

Commented [b3]: The Family Educational Rights & Privacy Act (FERPA) prohibits institutions of higher education from disclosing personally identifiable student information contained in student records without the student's consent. Protected information includes disciplinary records and, therefore, student disciplinary proceedings are usually conducted in closed session. An open hearing is only allowed if the student party(ies) affirmatively waive their privacy right in writing.

**Commented [b4]:** Sequestering witnesses from a hearing is standard practice in most courtroom settings. This ensures that the witness' testimony is not influenced by evidence and testimony offered by other witnesses.

**Commented [MA(5]:** In some instances, it may be appropriate to have separate rooms available for witnesses who may have animosity towards one another.

# **PURPOSE OF HEARING**

_	n of a	three	day suspen College's	sion base	d upo Coi	on allega nduct (	tions that	you
Specifical	ly,	the	administra				that	you
Before we	proce	eed, I	would like c	larification	n on t	he follow	ing:	•
1.		•	contesting	whether	the	alleged	incidents	of

2. Are you contesting the discipline that was imposed?

Commented [b6]: Student conduct hearings typically involve two general issues: (1) is the student responsible for violating the code and (2) if so, was the discipline appropriate for the violation. In some instances, a student may admit that he committed the violation, but want to argue that the disciplinary sanction was overly harsh under the circumstances. If the student is only appealing the sanction, the presiding officer may be able to streamline the proceedings, as proof of a conduct code violation is not necessary if the parties are willing to stipulate to the violation.

# **EXHIBITS**

Does the Respondent have any documents they would like to have entered as exhibits at this time?

Does the Student Conduct Officer have any objections to admission of this proposed exhibit?

If no objection is raised: the Exhibit is entered into evidence.

*If an objection is raised:* What is the objection?

*Confer with AAG and announce decision.* Admitted / Not Admitted / Admitted subject to conditions.

Does the Student Conduct Officer have any documents they would like to have entered as exhibits at this time?

Does the Respondent have any objections to admission of this proposed exhibit?

*If no objection is raised:* the Exhibit is entered into evidence.

If an objection is raised: What is the objection?

*Confer with AAG and announce decision.* Admitted / Not Admitted / Admitted subject to conditions.

## **OPENING STATEMENTS**

An opening statement is a roadmap that guides the Committee about what the party intends to prove at the hearing. It include a recitation of the facts that the party hopes to establish at the hearing. Opening Statements are not evidence (although it may make sense to swear in both the Student Conduct Officer and the Respondent, as parties frequently attempt to testify during Opening Statement).

Would the Student Conduct Officer like to make an opening statement?

Would the Respondent like to make an opening statement?

# **TESTIMONY**

The Student Conduct Officer may call their first witness.

**OATH:** Please raise your right hand.

Do you swear or affirm that you will tell the truth, and nothing but the truth?

Please state and spell your name for the record.

The witness is sworn, you may proceed.

Student Conduct Officer conduct direct examination.

Respondent conduct cross examination.

Committee asks questions.

Student Conduct Officer conducts re-direct.

Does the College have any additional witnesses to call?

If not, then the College's case is closed.

REPONDENT may call their first witness.

**OATH:** Please raise your right hand.

Do you swear or affirm that you will tell the truth, and nothing but the truth.

Please state and spell your name for the record.

The witness is sworn, you may proceed.

**Commented [b7]:** The College bears the burden of establishing that the student violated the student conduct code. Therefore, the College will typically present its case first

**Commented [b8]:** The APA requires that all testimony from parties and witnesses be made "under oath or affirmation." RCW 34.05.452(3).

**Commented [b9]:** Asking a witness to state and spell ensures that the name is properly pronounced during the hearing and properly spelled in administrative documents, transcripts, and correspondence.

Respondent conduct direct examination.
Student Conduct Officer conduct cross examination.
Committee asks questions.
Respondent conducts re-direct.

Repeat as necessary until accused student has completed his case.

## **REBUTTAL WITNESSES**

Does the Student Conduct Officer have any witnesses s/he would like to call in rebuttal to the testimony presented by Respondent or Respondent's witnesses?

## **CLOSING ARGUMENTS**

A Closing Argument is an opportunity for the parties to summarize the testimony and evidence offered at the hearing and present argument as to why the Committee should find in their favor.

Would the Student Conduct Officer like to present a closing argument?

Would the Respondent like to present a closing argument?

All testimony, evidence and arguments have been received by the Committee. These proceedings are now closed.

The Committee will issue an initial order within twenty (20) calendar days from today's date.

### **APPEAL RIGHTS**

If either party is dissatisfied with the Committee's order, they may file an appeal with the President. The appeal must be filed within twenty-one (21) calendar days of the party's receipt of the Committee's order.

# THE STUDENT CONDUCT COMMITTEE CHAIR TITLE IX HEARING SCRIPT

1.	a.m./p.m. and we are in room in the Building at the						
	a.m./p.m. and we are in room in the Building at the College.						
2.	This proceeding will be tape recorded.						
3.	My name is and I am at the College. I will be serving as the chair of the Board at today's hearing.						
4.	The other members of the committee will now introduce themselves (ask them to identify themselves for the record).						
5.	Also present, are who is the advisor to the Board; and who helps the Board administer the hearing.						
6.	, Student Conduct Officer, will be presenting the case on behalf of the						
	College.						
7.	Respondent, is <b>present</b> / <b>not present</b> <sup>1</sup> and is accompanied by,, who is serving as their advisor.						
	a. [if student has chosen not to have an attorney or advisor read: It's my understanding that you were informed of your right to be represented by an attorney or assisted by an advisor in this proceeding and have chosen to represent yourself during this proceeding without assistance from an attorney or advisor. Is that correct?]						
	b. I want to confirm you have had the opportunity to review copies of the evidence submitted YesNo. And that you do/do not have objections to the admission of the evidence.						
	c. I also want you to tell us if you cannot hear anything that we are saying during the hearing.						
	8. Complainant,, is <b>present</b> / <b>not present</b> and is accompanied by,, who is serving as their advisor.						
	a. [if student has chosen not to have an attorney or advisor read: It's my understanding that you were informed of your right to be represented by an attorney or assisted by an advisor in this proceeding and have chosen to represent yourself during this proceeding without assistance from an attorney or advisor. Is that correct?]						
	b. I want to confirm you have had the opportunity to review copies of the evidence submitted YesNo. And that you do/do not have objections to the admission of the evidence.						
	c. I also want you to tell us if you cannot hear anything that we are saying during the						
1 It is	s important to reference whether either the Respondent or the Complainant will be participating by						

1

telephone, Skype, or some other electronic means.

hearing.

- 9. The Complainant and Respondent are responsible for presenting their cases today. [They can confer with their advisor throughout the proceeding.] However, like all witnesses, the Respondent and Complainant cannot confer with anyone, including their advisors, to formulate answers in response to questions posed while they are testifying.
- 10. This proceeding will be as informal as practical within the requirements of the Administrative Procedures Act. Evidence and testimony will be accepted through the Board chair and, when deemed appropriate, admitted into the record. All witnesses will be sworn in before testifying.
- 11. In addition, any member of the Committee may ask any question he or she may have at any time, although I would encourage the Committee to wait until after DIRECT and CROSS EXAMINATION by the parties.
- 12. Are there any preliminary matters?

13.	The Stude	ent Conduct Coo	le Appeals Boa	rd has bee	n coi	nvened to hear Complainant's app	oeal
	of the St	udent Conduct	Officer's dete	rmination	that	Respondent is not responsible	for
	violating	WAC	(stalking),	WAC _		(harassment), and Wa	AC
	(physical abuse) of the College Student Conduct Code (the Conduct Code).						

14. The issue before the Board is whether there is sufficient evidence to support a finding that the Respondent is responsible for these alleged violations. If a finding of responsible is made, the Board will impose what it determines to be appropriate disciplinary sanctions and/or conditions, as authorized and set forth in WAC \_\_\_\_\_\_. If a finding of not responsible is made, the Student Conduct Office's determination will be upheld.

### **ORDER OF PRESENTATION**

- 15. First, COMPLAINANT will present witnesses and may choose to testify.
- 16. RESPONDENT and COLLEGE will then have an opportunity to cross-examine their witnesses and the COMPLAINANT may then provide re-direct testimony based on information elicited during the CROSS-EXAMINATIONS.
- 17. If the Complainant testifies, Respondent must submit their questions in writing to the Board chair and will not be allowed to directly question the Complainant.
- 18. At the conclusion of COMPLAINANT'S case, COLLEGE will call its witnesses and present its evidence. RESPONDENT and COMPLAINANT will then conduct cross-examination, followed by any redirect by the COLLEGE.
- 19. Once COLLEGE concludes its case, the RESPONDENT can call witnesses and, if they chooses, testify on his own behalf. The COLLEGE and COMPLAINANT can CROSS-EXAMINE each of Respondent's witnesses, and RESPONDENT can provide re-direct

testimony. If the Respondent testifies, Complainant must submit their questions in writing to the Board chair and will not be allowed to directly question the Respondent.

20. At the end of the case, each party will have the opportunity to provide a CLOSING ARGUMENT based on the evidence provided here today.

Are there any questions?

### WITNESS IDENTIFICATION/SWEARING IN

21. Before we get started, I would ask that the parties identify for the record the witnesses or person that will be presenting testimony to this Committee today?

[The student may not know their statement is actually testimony. Sometimes the College representative doesn't understand this either. So you may need to assist them at this point by saying to the student "[name], since you will be presenting your case, you will be providing testimony."]

At this time, I would ask for those persons testifying to raise their right hand:

Do you agree to tell the truth, the whole truth and nothing but the truth in providing testimony before the Board at this hearing.

1 7 7
[Complainant] do you so affirm?
[Respondent] do you so affirm?
[Student Conduct Officer] do you so affirm?

You need to have each person say ves on the record.

### **OPENING STATEMENTS**

22. The first step in the process is the opening statement. An opening statement is a brief roadmap that a party provides to the Board to help them understand the evidence you will be presenting during the hearing. The Opening Statement is not evidence.
[Complainant], would you like to make an opening statement?
[Student Conduct Officer], would you like to make an opening statement before the case is presented?
[Respondent], would you like to make an opening statement before the case is presented?

### PRESENTATION OF THE CASE

23. Complainant will now present the case in support of the appeal. Complainant, you may call your first witness.

## **SWEARING IN THE WITNESSES:**

**Do you swear or affirm that you will tell the whole truth and nothing but the truth?** [witness responds]

Please state and spell your name for the record.

[witness responds]

Complainant, you may ask your questions

Cross Examination – Student Conduct Officer Andrea do you have questions? Cross Examination – Respondent do you have questions? Board Questions – Does the Board have any questions? Redirect – Complainant do you have any follow-up questions?

Repeat until COMPLAINANT's case is done. If Complainant finishes presenting their case but has not testified, you may want to ask whether the Complaint has chosen not to testify (note: this does not preclude another party from calling the Complainant to testify).

<u>Exhibits</u> – If the Student provided any documents for consideration at the hearing you will need to formally admit them into evidence.

<u>Admission</u>: Complainant are you asking the Board to admit into evidence any Exhibits. [If yes, then mark with Students Name and Number] Complainant is moving for admission of Exhibits \_\_ through \_\_ into evidence.

Student Conduct Officer do you have any objection? Respondent, do you have any objection?

### Response

- <u>No Objection</u>: Complainant's Exhibits \_\_\_\_ through \_\_\_ are admitted into evidence.
- **Objection**: If an objection is made, listen to the objection and then confer with AAG.
  - O You can then: (1) admit exhibits into evidence over the objection of the person objecting; (2) admit only some of the exhibits into evidence; (3) indicate that a decision on whether to admit any exhibit will be taken under advisement and noted in the Board's final order.
- <u>Conclusion</u>: Do you rest your case at this time? [Are you done with your case?]

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Cross Examination – Complainant do you have questions?
Cross Examination – Respondent do you have questions?
Board Questions – Does the Board have any questions?
Redirect – Student Conduct Officer do you have any follow-up questions?

Repeat until College's case is done. If Complainant finishes presenting their case but has not testified, you may want to ask whether the Complaint has chosen not to testify (note: this does not preclude another party from calling the Complainant to testify).

<u>Exhibits</u> – If Student Conduct Officer provided any documents for consideration at the hearing you will need to formally admit them into evidence.

<u>Admission</u>: Andrea are you asking the Board to admit into evidence any Exhibits. [If yes, then mark with Students Name and Number] Student Conduct Officer is moving for admission of Exhibits through into evidence.

Complainant, do you have any objection? Respondent, do you have any objection?

### Response

- <u>No Objection</u>: Student Conduct Officer's Exhibits \_\_\_ through \_\_ are admitted into evidence.
  - O You can then: (1) admit exhibits into evidence over the objection of the person objecting; (2) admit only some of the exhibits into evidence; (3) indicate that a decision on whether to admit any exhibit will be taken under advisement and noted in the Board's final order.

**Conclusion:** Do you rest your case at this time?

## 25. **RESPONDENT** presents their case.

Cross Examination – Student Conduct Officer do you have questions? Cross Examination – Complainant do you have questions Board Questions – Does the Board have any questions? Redirect – Respondent do you have any follow-up questions

Repeat until Respondent's case is done. If Complainant finishes presenting their case but has not testified, you may want to ask whether the Complaint has chosen not to testify (note: this does not preclude another party from calling the Complainant to testify).

<u>Exhibits</u> – If Respondent provided any documents for consideration at the hearing you will need to formally admit them into evidence.

<u>Admission</u>: Respondent are you asking the Board to admit into evidence any Exhibits. [If yes, then mark with Students Name and Number] Respondent is moving for admission of Exhibits \_\_\_ through \_\_\_ into evidence.

Student Conduct Officer, do you have any objection? Complainant, do you have any objection?

### Response

- <u>No Objection</u>: Respondent's Exhibits \_\_\_\_ through \_\_\_ are admitted into evidence.
- **Objection**: If an objection is made, listen to the objection and then confer with AAG.
  - O You can then: (1) admit exhibits into evidence over the objection of the person objecting; (2) admit only some of the exhibits into evidence; (3) indicate that a decision on whether to admit any exhibit will be taken under advisement and noted in the Board's final order.

**Conclusion:** Do you rest your case at this time? [Are you done presenting your case?]

### **CLOSING ARGUMENT**

Complainant do you want to make a closing argument?

Complainant makes argument

Student Conduct Officer do you want to make a closing argument? Student Conduct Officer makes argument

Respondent do you want to make a closing argument?

Respondent makes argument

This HEARING is adjourned for the Committee to deliberate prior to reaching a decision. The decision will not be issued today, but will be delivered to the Parties in writing within 20 days of the close of this hearing.

(All people except the Committee and its advisor should exit.)

## **General Notes**

You control the hearing, so you can go off the record if you need to ask me questions, conduct a short break, etc. If you do go off the record, you should always say "We will take a 5 minute break" and when you reconvene say "We are now back on the record."

The hearing is required to be transcribed under our state's Administrative Procedures Act (APA). Therefore, you will need to make sure that people (witnesses and Committee members) are speaking loud enough to be recorded and that people are making audible answers (and not just nodding there heads up and down or side to side).

The APA requires that a witness at the hearing give sworn testimony. The easiest way to do this is to swear in all the witnesses at the beginning of the hearing. However, you can swear each witness in at the time they appear to testify if you prefer.

Students often don't have exhibits. However, if any are presented you can use the student's last name to identify their exhibits. Example: "(Name of Student) has handed the Committee a letter from his professor with the date of \_\_\_\_\_. Are you wanting this document to be entered into evidence? Then we will mark the exhibit Jones Exhibit 1.

# SKYLINE COLLEGE CODE OF STUDENT CONDUCT & STUDENT CONDUCT PROCEDURES

## WAC 132X-120-001 PROHIBITED STUDENT CONDUCT

The college may impose disciplinary sanctions against a student who commits, attempts to commit, aids, abets, incites, encourages or assists another person to commit, an act(s) of misconduct, which include, but are not limited to the following:

- (1) Academic Dishonesty. Any act of academic dishonesty, including but not limited to cheating, plagiarism, and fabrication.
- (a) Cheating includes any attempt to give or obtain unauthorized assistance relating to the completion of an academic assignment.
- (b) Plagiarism includes taking and using as one's own, without proper attribution, the ideas, writings, or work of another person in completing an academic assignment. Prohibited conduct may also include the unauthorized submission for credit of academic work that has been
- (c) Fabrication includes falsifying data, information, or citations in completing an academic assignment and also includes providing false or deceptive information to an instructor concerning the completion of an assignment.
- (2) Other Dishonesty. Any other acts of dishonesty. Such acts include, but are not limited to:
- (a) Forgery, alteration, submission of falsified documents or misuse of any college document, record, or instrument of identification;
- (c) Furnishing false information, or failing to furnish correct information, in response to the request or requirement of a college officer or employee.
- (3) Obstruction or Disruption. Obstruction or disruption of (a) any instruction, research, administration, disciplinary proceeding, or other college activity, including the obstruction of the free flow of pedestrian or vehicular movement on college property or at a college activity or (b) any activity that is authorized to

occur on college property, whether or not actually conducted or sponsored by the college.

- (4) Assault, intimidation, harassment. Assault, physical abuse, verbal abuse, threat(s), intimidation, harassment, bullying, stalking or other conduct which harms, threatens, or is reasonably perceived as threatening the health or safety of another person or another person's property. For purposes of this paragraph, "bullying" is defined as severe or pervasive physical or verbal abuse involving a power imbalance between the aggressor and victim.
- (5) Cyber-Misconduct. Cyber-stalking, cyber-bullying or on-line harassment. Use of electronic communications, including, but not limited to, electronic mail, instant messaging, electronic bulletin boards, and social media sites, to harass, abuse, bully or engage in other conduct which harms, threatens, or is reasonably perceived as threatening the health or safety of another person. Prohibited activities include, but are not limited to, unauthorized monitoring of another's email communications directly or through spyware, sending threatening emails, disrupting electronic communications with spam or by sending a computer virus, sending false messages to third parties using another's email identity, nonconsensual recording of sexual activity, and non-consensual distribution of a recording of sexual activity.
- (6) Property Violation. Damage to, or theft or misuse of, real or personal property or money of
  - (a) the college or state;
  - (b) any student or college officer, employee, or organization; or
  - (c) any other member of the college community or organization; or
- (7) Failure to Comply with Directive. Failure to comply with the direction of a college officer or employee who is acting in the legitimate performance of his or her duties, including failure to properly identify oneself to such a person when requested to do so.

- (8) Weapons. Possession, holding, wearing, transporting, storage or presence of any firearm, dagger, sword, knife or other cutting or stabbing instrument, club, explosive device, or any other weapon apparently capable of producing bodily harm is prohibited on the college campus, subject to the following exceptions:
- (a) Commissioned law enforcement personnel or legally- authorized military personnel while in performance of their duties;
- (b) A student with a valid concealed weapons permit may store a pistol in his or her vehicle parked on campus in accordance with RCW 9.41.050(2) or (3), provided the vehicle is locked and the weapon is concealed from view; or
- (c) The president may grant permission to bring a weapon on campus upon a determination that the weapon is reasonably related to a legitimate pedagogical purpose. Such permission shall be in writing and shall be subject to such terms or conditions incorporated in the written permission.
- (d) This policy does not apply to the possession and/or use of disabling chemical sprays when possessed and/or used for self defense.
- (9) Hazing. Hazing includes, but is not limited to, any initiation into a student organization or any pastime or amusement engaged in with respect to such an organization that causes, or is likely to cause, bodily danger or physical harm, or serious mental or emotional harm, to any student.
- (10) Alcohol, Drug, and Tobacco Violations.
- (a) Alcohol. The use, possession, delivery, sale, or being observably under the influence of any alcoholic beverage, except as permitted by law and applicable college policies.

(c) Drugs. The use, possession, delivery, sale, or being observably under the influence of any legend drug, including anabolic steroids, androgens, or human growth hormones as defined in RCW 69.41, or any other controlled substance under RCW 69.50, except as prescribed for a student's use by a licensed practitioner.

- (d) Tobacco, electronic cigarettes and related products. The use of tobacco, electronic cigarettes, and related products in any building owned, leased or operated by the college or in any location where such use is prohibited, including twenty-five feet from entrances, exits, windows that open, and ventilation intakes of any building owned, leased or operated by the college. The use of tobacco, electronic cigarettes, and related products on the college campus is restricted to designated smoking areas. "Related products" include, but are not limited to cigarettes, pipes, bidi, clove cigarettes, waterpipes, hookahs, chewing tobacco, and snuff.
- (11) Lewd Conduct. Conduct which is lewd or obscene.
- (12) Discriminatory conduct. Discriminatory conduct which harms or adversely affects any member of the college community because of her/his race; color; national origin; sensory, mental or physical disability; use of a service animal; gender, including pregnancy; marital status; age; religion; creed; genetic information; sexual orientation; gender identity; veteran's status; or any other legally protected classification.
- (13) Sexual Misconduct. The term "sexual misconduct" includes sexual harassment, sexual intimidation, and sexual violence.

(b) Sexual Intimidation. The term "sexual intimidation" incorporates the definition of "sexual harassment" and means threatening or emotionally distressing

conduct based on sex, including, but not limited to, nonconsensual recording of sexual activity or the distribution of such recording.

- (c) Sexual Violence. "Sexual Violence" is a type of sexual discrimination and harassment. Nonconsensual sexual intercourse, nonconsensual sexual contact, domestic violence, dating violence, and stalking are all types of sexual violence.
  - (i) Nonconsensual sexual intercourse is any sexual intercourse (anal, oral, or vaginal), however slight, with any object, by a person upon another person, that is without consent and/or by force. Sexual intercourse includes anal or vaginal penetration by a penis, tongue, finger, or object, or oral copulation by mouth to genital contact or genital to mouth contact.
  - (ii) Nonconsensual sexual contact is any intentional sexual touching, however slight, with any object, by a person upon another person that is without consent and/or by force. Sexual touching includes any bodily contact with the breasts, groin, mouth, or other bodily orifice of another individual, or any other bodily contact in a sexual manner.
  - (iii) Domestic violence includes asserted violent misdemeanor and felony offenses committed by the victim's current or former spouse, current or former cohabitant, person similarly situated under domestic or family violence law, or anyone else protected under domestic or family violence law.
  - (iv) Dating violence means violence by a person who has been in a romantic or intimate relationship with the victim. Whether there was such relationship will be gauged by its length, type, and frequency of interaction.
  - (v) Stalking means intentional and repeated harassment or following of another person, which places that person in reasonable fear that the perpetrator intends to injure, intimidate, or harass that person. Stalking also includes instances where the perpetrator knows or reasonably should know that the person is frightened, intimidated, or harassed, even if the perpetrator lacks such intent.
  - (vi) Consent: knowing, voluntary and clear permission by word or action, to engage in mutually agreed upon sexual activity. Each party has

the responsibility to make certain that the other has consented before engaging in the activity. For consent to be valid, there must be at the time of the act of sexual intercourse or sexual contact actual words or conduct indicating freely given agreement to have sexual intercourse or sexual contact.

A person cannot consent if he or she is unable to understand what is happening or is disoriented, helpless, asleep or unconscious for any reason, including due to alcohol or other drugs. An individual who engages in sexual activity when the individual knows, or should know, that the other person is physically or mentally incapacitated has engaged in nonconsensual conduct.

Intoxication is not a defense against allegations that an individual has engaged in nonconsensual sexual conduct.

(14) Harassment. Unwelcome and offensive conduct, including verbal, nonverbal, or physical conduct, that is directed at a person because of such person's protected status and that is sufficiently serious as to deny or limit, and that does deny or limit, the ability of a student to participate in or benefit from the college's educational program or that creates an intimidating, hostile, or offensive environment for other campus community members. Protected status includes a person's race; color; national origin; sensory, mental or physical disability; use of a service animal; gender, including pregnancy; marital status; age; religion; creed; genetic information; sexual orientation; gender identity; veteran's status; or any other legally protected classification. See "Sexual Misconduct" for the definition of "sexual harassment." Harassing conduct may include, but is not limited to, physical conduct, verbal, written, social media and electronic.

- (16) Misuse of Electronic Resources. Theft or other misuse of computer time or other electronic information resources of the college. Such misuse includes but is not limited to:
- (a) Unauthorized use of such resources or opening of a file, message, or other item;
- (b) Unauthorized duplication, transfer, or distribution of a computer program, file, message, or other item;
- (c) Unauthorized use or distribution of someone else's password or other identification;
  - (d) Use of such time or resources to interfere with someone else's work;
- (e) Use of such time or resources to send, display, or print an obscene or abusive message, text, or image;
- (f) Use of such time or resources to interfere with normal operation of the college's computing system or other electronic information resources;
- (g) Use of such time or resources in violation of applicable copyright or other law;
  - (i) Failure to comply with the college's electronic use policy.
- (17) Unauthorized Access. Unauthorized possession, duplication, or other use of a key, keycard, or other restricted means of access to college property, or unauthorized entry onto or into college property.
- (18) Safety Violations. Safety violation includes any non-accidental conduct that interferes with or otherwise compromises any college policy, equipment, or procedure relating to the safety and security of the campus community, including tampering with fire safety equipment and triggering false alarms or other emergency response systems.

- (19) Violation of Other Laws or Policies. Violation of any federal, state, or local law, rule, or regulation or other college rules or policies, including college traffic and parking rules.
- (20) Ethical Violation. The breach of any generally recognized and published code of ethics or standards of professional practice that governs the conduct of a particular profession for which the student is taking a course or is pursuing as an educational goal or major.

In addition to initiating discipline proceedings for violation of the student conduct code, the college may refer any violations of federal, state or local laws to civil and criminal authorities for disposition. The college shall proceed with student disciplinary proceedings regardless of whether the underlying conduct is subject to civil or criminal prosecution.

# WAC 132X-125-003 – DISCIPLINARY SANCTIONS & TERMS & CONDITIONS

- (1) The following disciplinary sanctions may be imposed upon students found to have violated the student conduct code.
- (a) Disciplinary Warning. A verbal statement to a student that there is a violation and that continued violation may be cause for further disciplinary action.
- (b) Written Reprimand. Notice in writing that the student has violated one or more terms of this code of conduct and that continuation of the same or similar behavior may result in more severe disciplinary action.
- (c) Disciplinary Probation. Formal action placing specific conditions and restrictions upon the student's continued attendance depending upon the seriousness of the violation and which may include a deferred disciplinary sanction. If the student subject to a deferred disciplinary sanction is found in violation of any college rule during the time of disciplinary probation, the deferred disciplinary sanction, which may include, but is not limited to, a suspension or a dismissal from the college, shall take effect immediately without further review. Any such sanction shall be in addition to any sanction or conditions arising from the new violation. Probation may be for a limited period of time or may be for the duration of the student's attendance at the college.
- (d) Disciplinary suspension. Dismissal from the college and from the student status for a stated period of time. There will be no refund of tuition or fees for the quarter in which the action is taken.
- (e) Dismissal. The revocation of all rights and privileges of membership in the college community and exclusion from the campus and college-owned or controlled facilities without any possibility of return. There will be no refund of tuition or fees for the quarter in which the action is taken.
- (2) Disciplinary terms and conditions that may be imposed alone or in conjunction with the imposition of a disciplinary sanction include, but are not limited to, the following:

- (a) Restitution. Reimbursement for damage to or misappropriation of property, or for injury to persons, or for reasonable costs incurred by the college in pursuing an investigation or disciplinary proceeding. This may take the form of monetary reimbursement, appropriate service, or other compensation.
- (b) Professional evaluation. Referral for drug, alcohol, psychological or medical evaluation by an appropriately certified or licensed professional may be required. The student may choose the professional within the scope of practice and with the professional credentials as defined by the college. The student will sign all necessary releases to allow the college access to any such evaluation. The student's return to college may be conditioned upon compliance with recommendations set forth in such a professional evaluation. If the evaluation indicates that the student is not capable of functioning within the college community, the student will remain suspended until future evaluation recommends that the student is capable of reentering the college and complying with the rules of conduct.
- (c) Not in Good Standing. A student may be deemed "not in good standing" with the college. If so the student shall be subject to the following restrictions:
  - (i) Ineligible to hold an office in any student organization recognized by the college or to hold any elected or appointed office of the college.
  - (ii) Ineligible to represent the college to anyone outside the college community in any way, including representing the college at any official function, or any forms of intercollegiate competition or representation.
- (d) No contact order. An order directing a student to have no contact with a specified student, college employee, a member of the college community, or a particular college facility.

## WAC 132X -125-005 - STATEMENT OF JURISDICTION

- (1) The student conduct code shall apply to student conduct that occurs
  - (a) on college premises;
  - (b) at or in connection with college sponsored activities; or
  - (c) to off-campus conduct that in the judgment of the college adversely affects the college community or the pursuit of its objectives.
- (2) Jurisdiction extends to, but is not limited to, locations in which students are engaged in official college activities including, but not limited to, foreign or domestic travel, activities funded by the associated students, athletic events, training internships, cooperative and distance education, on-line education, practicums, supervised work experiences or any other college-sanctioned social or club activities.
- (3) Students are responsible for their conduct from notification of acceptance at the college through the actual receipt of a degree, even though conduct may occur before classes begin or after classes end, as well as during the academic year and during periods between terms of actual enrollment.
- (4) These standards shall apply to a student's conduct even if the student withdraws from college while a disciplinary matter is pending. The student conduct officer has sole discretion, on a case by case basis, to determine whether the student conduct code will be applied to conduct that occurs off-campus.

### **WAC 132X -125-010 - DEFINITIONS**

The following definitions shall apply for purpose of this student conduct code:

- (1) "Student conduct officer" is a college administrator designated by the president to be responsible for implementing and enforcing the student conduct code.
- (2) "Conduct review officer" is the vice president of student services or other college administrator designated by the president to be responsible for receiving and for reviewing or referring appeals of student disciplinary actions in accordance with the procedures of this code.
- (3) "The president" is the president of the college. The president is authorized to
- (a) delegate any of their responsibilities as set forth in this Chapter as may be reasonably necessary; and
- (b) reassign any and all duties and responsibilities as set forth in this Chapter as may be reasonably necessary.
- (4) "Disciplinary action" is the process by which the student conduct officer imposes discipline against a student for a violation of the student conduct code.
- (5) "Disciplinary appeal" is the process by which an aggrieved student can appeal the discipline imposed by the student conduct officer. Disciplinary appeals from a suspension in excess of ten (10) instructional days or an expulsion are heard by the student conduct appeals board. Appeals of all other appealable disciplinary action shall be reviewed through brief adjudicative proceedings.
- (7) "Service" is the process by which a document is officially delivered to a party. Unless otherwise provided, service upon a party shall be accomplished by:
  - (a) hand-delivery of the document to the party; or
- (b) by sending the document by email and by certified mail or first class mail to the party's last known address.

Service is deemed complete upon hand-delivery of the document or upon the date the document is emailed and deposited in the mail.

- (8) "Filing" is the process by which a document is officially delivered to a college official responsible for facilitating a disciplinary review. Unless otherwise provided, filing shall be accomplished by:
- (a) Hand delivery of the document to the specified college official or college official's assistant; or
- (b) by sending the document by email and first class mail to the specified college official's office and college email address

Papers required to be filed shall be deemed filed upon actual receipt during office hours at the office of the specified college official.

- (9) "College premises" shall include all campuses of the college, wherever located, and includes all land, buildings, facilities, vehicles, equipment, and other property owned, used, or controlled by the college.
- (10) "Student" includes all persons taking courses at or through the college, whether on a full-time or part-time basis, and whether such courses are credit courses, non-credit courses, on-line courses, or otherwise. Persons who withdraw after allegedly violating the code, who are not officially enrolled for particular term but who have a continuing relationship with the college, or who have been notified of their acceptance for admission are considered "students" for purposes of this Chapter.
- (11) "Business day" means a week-day, excluding weekends and college holidays.
- (12) A "Complainant" is an alleged victim of sexual misconduct.
- (13) "Sexual misconduct" has the meaning ascribed to this term in WAC 132X-125-001(13).

## WAC 132X -125-015 - INITIATION OF DISCIPLINARY ACTION

- (1) All disciplinary actions will be initiated by the student conduct officer. If that officer is the subject of a complaint initiated by the respondent, the president shall, upon request and when feasible, designate another person to fulfill any such disciplinary responsibilities relative to the complainant.
- (2) The student conduct officer shall initiate disciplinary action by serving the respondent with written notice directing him or her to attend a disciplinary meeting. The notice shall briefly describe the factual allegations, the provision(s) of the conduct code the respondent is alleged to have violated, the range of possible sanctions for the alleged violation(s), and specify the time and location of the meeting. At the meeting, the student conduct officer will present the allegations to the respondent and the respondent shall be afforded an opportunity to explain what took place. If the respondent fails to attend the meeting after proper service of notice the student conduct officer may take disciplinary action based upon the available information.
- (3) The student conduct officer, prior to taking disciplinary action in a case involving allegations of sexual misconduct, will make a reasonable effort to contact the complainant to discuss the results of the investigation and possible disciplinary sanctions and/or conditions (if any) that may be imposed upon the respondent if the allegations of sexual misconduct are found to have merit.
- (4) Within ten days of the initial disciplinary meeting, and after considering the evidence in the case, including any facts or argument presented by the respondent, the student conduct officer shall serve the respondent with a written decision setting forth the facts and conclusions supporting their decision, the specific student conduct code provisions found to have been violated, the discipline imposed (if any), and a notice of any appeal rights with an explanation of the consequences of failing to file a timely appeal.
- (4) The student conduct officer may take any of the following disciplinary actions:
  - (a) Exonerate the respondent and terminate the proceedings.
  - (b) Impose a disciplinary sanction(s), as described in WAC 132X-125-003; or

- (c) Refer the matter directly to the student conduct committee for such disciplinary action as the committee deems appropriate. Such referral shall be in writing, to the attention of the chair of the student conduct committee, with a copy served on the respondent.
- (5) In cases involving allegations of sexual misconduct, the student conduct officer, on the same date that a disciplinary decision is served on the respondent, will serve a written notice informing the complainant whether the allegations of sexual misconduct were found to have merit and describing any disciplinary sanctions and/or conditions imposed upon the respondent for the complainant's protection, including disciplinary suspension or dismissal of the respondent. The notice will also inform the complainant of their appeal rights. If protective sanctions and/or conditions are imposed, the student conduct officer shall make a reasonable effort to contact the complainant to ensure that prompt notice of the protective disciplinary sanctions and/or conditions.

## WAC 132X -125-020 - APPEAL FROM DISCIPLINARY ACTION

- (1) The respondent may appeal a disciplinary action by filing a written notice of appeal with the conduct review officer within ten (10) days of service of the student conduct officer's decision. Failure to timely file a notice of appeal constitutes a waiver of the right to appeal and the student conduct officer's decision shall be deemed final.
- (2) The notice of appeal must include a brief statement explaining why the respondent is seeking review.
- (3) The parties to an appeal shall be the respondent and the conduct review officer.
- (4) A respondent, who timely appeals a disciplinary action or whose case is referred to the student conduct committee, has a right to a prompt, fair, and impartial hearing as provided for in these procedures.
- (5) On appeal, the college bears the burden of establishing the evidentiary facts underlying the imposition of a disciplinary sanction by a preponderance of the evidence.
- (6) Imposition of disciplinary action for violation of the student conduct code shall be stayed pending appeal, unless respondent has been summarily suspended.
- (7) The student conduct committee shall hear appeals from:
  - (a) the imposition of disciplinary suspensions in excess of ten (10) instructional days;
  - (b) dismissals; and
  - (c) discipline cases referred to the committee by the student conduct officer, the conduct review officer, or the president.
- (9) Student conduct appeals from the imposition of the following disciplinary sanctions shall be reviewed through a brief adjudicative proceeding:
  - (a) suspensions of ten instructional days or less;
  - (b) disciplinary probation;
  - (c) written reprimands; and

- (d) any conditions or terms imposed in conjunction with one of the foregoing disciplinary actions.
- (10) Except as provided elsewhere in these rules, disciplinary warnings and dismissals of disciplinary actions are final action and are not subject to appeal.
- (11) In cases involving allegations of sexual misconduct, the complainant has the right to appeal the following actions by the student conduct officer following the same procedures as set forth above for the respondent:
  - (a) the dismissal of a sexual misconduct complaint; or
  - (b) any disciplinary sanction(s) and conditions imposed against a respondent for a sexual misconduct violation, including a disciplinary warning.
- (12) If the respondent timely appeals a decision imposing discipline for a sexual misconduct violation, the college shall notify the complainant of the appeal and provide the complainant an opportunity to intervene as a party to the appeal.
- (13) Except as otherwise specified in this Chapter, a complainant who timely appeals a disciplinary decision or who intervenes as a party to respondent's appeal of a disciplinary decision shall be afforded the same procedural rights as are afforded the respondent.

# WAC 132X-125-025 - BRIEF ADJUDICATIVE PROCEEDINGS - INITIAL HEARING

- (1) Brief adjudicative proceedings shall be conducted by a conduct review officer. The conduct review officer shall not participate in any case in which they are a complainant or witness, or in which they have direct or personal interest, prejudice, or bias, or in which they have acted previously in an advisory capacity.
- (2) The parties to a brief adjudicative proceeding are the respondent, the student conduct officer, and in cases involving sexual misconduct, the complainant. Before taking action, the conduct review officer shall conduct an informal hearing and provide each party (a) an opportunity to be informed of the agency's view of the matter and (b) an opportunity to explain the party's view of the matter.
- (3) The conduct review officer shall serve an initial decision upon the respondent and the student conduct officer within ten (10) days of consideration of the appeal. The initial decision shall contain a brief written statement of the reasons for the decision and information about how to seek administrative review of the initial decision. If no request for review is filed within ten (10) days of service of the initial decision, the initial decision shall be deemed the final decision.
- (4) In cases involving allegations of sexual misconduct, the conduct review officer, on the same date as the initial decision is served on the respondent, will serve a written notice upon the complainant informing the complainant whether the allegations of sexual misconduct were found to have merit and describing any disciplinary sanctions and/or conditions imposed upon the respondent for the complainant's protection. The notice will also inform the complainant of their appeal rights.
- (5) If the conduct review officer upon review determines that the respondent's conduct may warrant imposition of a disciplinary suspension of more than ten (10) instructional days or expulsion, the matter shall be referred to the student conduct committee for a disciplinary hearing.

# WAC 132X-125-030 - BRIEF ADJUDICATIVE PROCEEDINGS - REVIEW OF AN INITIAL DECISION

- (1) An initial decision is subject to review by the president, provided a party files a written request for review with the conduct review officer within ten (10) days of service of the initial decision.
- (2) The president shall not participate in any case in which he or she is a complainant or witness, or in which they have direct or personal interest, prejudice, or bias, or in which they have acted previously in an advisory capacity.
- (3) During the review, the president shall give all parties an opportunity to file written responses explaining their view of the matter and shall make any inquiries necessary to ascertain whether the sanctions should be modified or whether the proceedings should be referred to the student conduct committee for a formal adjudicative hearing.

- (5) If the president upon review determines that the respondent's conduct may warrant imposition of a disciplinary suspension of more than ten (10) instructional days or expulsion, the matter shall be referred to the student conduct committee for a disciplinary hearing.
- (6) In cases involving allegations of sexual misconduct, the president, on the same date as the final decision is served on the respondent, will serve a written notice upon the complainant informing the complainant whether the allegations of sexual misconduct were found to have merit and describing any disciplinary sanctions and/or conditions imposed upon the respondent for the complainant's protection, including suspension or dismissal of the respondent. The notice will also inform the complainant of their appeal rights.

## WAC 132X -125-035 - STUDENT CONDUCT COMMITTEE

- (1) The student conduct committee shall consist of five members:
  - (a) Two full-time students appointed by the student government;
  - (b) Two faculty members appointed by the president;
  - (c) One faculty member or administrator (other than an administrator serving as a student conduct or conduct review officer) appointed by the president at the beginning of the academic year.
- (2) The faculty member or administrator appointed on a yearly basis shall serve as the chair of the committee and may take action on preliminary hearing matters prior to convening the committee. The chair shall receive annual training on protecting victims and promoting accountability in cases involving allegations of sexual misconduct.
- (3) Hearings may be heard by a quorum of three members of the committee so long as one faculty member and one student are included on the hearing panel. Committee action may be taken upon a majority vote of all committee members attending the hearing.
- (4) Members of the student conduct committee shall not participate in any case in which they are a party, complainant, or witness, in which they have direct or personal interest, prejudice, or bias, or in which they have acted previously in an advisory capacity. Any party may petition the Committee for disqualification of a committee member.

## WAC 132X-125-040 - APPEAL - STUDENT CONDUCT COMMITTEE

- (1) Proceedings of the student conduct committee shall be governed by the Administrative Procedures Act, Chapter 34.05 RCW.
- (2) The student conduct committee chair shall serve all parties with written notice of the hearing not less than seven (7) days in advance of the hearing date. The chair may shorten this notice period if both parties agree, and also may continue the hearing to a later time for good cause shown.
- (3) The committee chair is authorized to conduct prehearing conferences and/or to make prehearing decisions concerning the extent and form of any discovery, issuance of protective decisions, and similar procedural matters.
- (4) Upon request filed at least five (5) days before the hearing by any party or at the direction of the committee chair, the parties shall exchange, no later than the third day prior to the hearing, lists of potential witnesses and copies of potential exhibits that they reasonably expect to present to the committee. Failure to participate in good faith in such a requested exchange may be cause for exclusion from the hearing of any witness or exhibit not disclosed, absent a showing of good cause for such failure.
- (5) The committee chair may provide to the committee members in advance of the hearing copies of (a) the conduct officer's notification of imposition of discipline (or referral to the committee) and (b) the notice of appeal (or any response to referral) by the respondent. If doing so, however, the chair should remind the members that these "pleadings" are not evidence of any facts they may allege.
- (6) The parties may agree before the hearing to designate specific exhibits as admissible without objection and, if they do so, whether the committee chair may provide copies of these admissible exhibits to the committee members before the hearing.
- (7) The student conduct officer, upon request, shall provide reasonable assistance to the respondent and complainant in obtaining relevant and admissible evidence that is within the college's control.
- (8) Communications between committee members and other hearing

participants regarding any issue in the proceeding, other than procedural communications that are necessary to maintain an orderly process, are generally prohibited without notice and opportunity for all parties to participate, and any improper "ex parte" communication shall be placed on the record, as further provided in RCW 34.05.455.

(9) In cases heard by the committee, each party may be accompanied at the hearing by a non-attorney assistant of their choice. The respondent in all appeals before the committee, or a complainant in an appeal involving allegations of sexual misconduct before the committee, may elect to be represented by an attorney at their own cost, but will be deemed to have waived that right unless, at least four (4) business days before the hearing, written notice of the attorney's identity and participation is filed with the committee chair with a copy to the student conduct officer. The committee will ordinarily be advised by an assistant attorney general. If the respondent and/or the complainant is represented by an attorney, the student conduct officer may also be represented by a second, appropriately screened assistant attorney general.

# WAC 132X-125-045 - STUDENT CONDUCT COMMITTEE HEARINGS — PRESENTATIONS OF EVIDENCE.

- (1) Upon the failure of any party to attend or participate in a hearing, the student conduct committee may either (a) proceed with the hearing and issuance of its decision or (b) serve an decision of default in accordance with RCW 34.05.440.
- (2) The hearing will ordinarily be closed to the public. However, if all parties agree on the record that some or all of the proceedings be open, the chair shall determine any extent to which the hearing will be open. If any person disrupts the proceedings, the chair may exclude that person from the hearing room.
- (3) The chair shall cause the hearing to be recorded by a method that they selects, in accordance with <u>RCW 34.05.449</u>. That recording, or a copy, shall be made available to any party upon request. The chair shall assure maintenance of the record of the proceeding that is required by <u>RCW 34.05.476</u>, which shall also be available upon request for inspection and copying by any party. Other recording shall also be permitted, in accordance with <u>WAC 10-08-190</u>.
- (4) The chair shall preside at the hearing and decide procedural questions that arise during the hearing, except as overridden by majority vote of the committee.
- (5) The student conduct officer (unless represented by an assistant attorney general) shall present the case for imposing disciplinary sanctions.
- (6) All testimony shall be given under oath or affirmation. Evidence shall be admitted or excluded in accordance with .
- (7) In cases involving allegations of sexual misconduct, no party shall directly question or cross examine one another. Attorneys for the parties are also prohibited from questioning the opposing party absent express permission from the committee chair. Subject to this exception, all cross-examination questions shall be directed to the committee chair, who in their discretion shall pose the questions on the party's behalf.

# WAC 132X-125-050 - STUDENT CONDUCT COMMITTEE—INITIAL DECISION

- (1) At the conclusion of the hearing, the student conduct committee shall permit the parties to make closing arguments in whatever form it wishes to receive them. The committee also may permit each party to propose findings, conclusions, and/or a proposed decision for its consideration.
- (2) Within twenty (20) days following the later of the conclusion of the hearing or the committee's receipt of closing arguments, the committee shall issue an initial decision in accordance with RCW 34.05.461 and WAC 10-08-210. The initial decision shall include findings on all material issues of fact and conclusions on all material issues of law, including which, if any, provisions of the student conduct code were violated. Any findings based substantially on the credibility of evidence or the demeanor of witnesses shall be so identified.
- (3) The committee's initial order shall also include a determination on appropriate discipline, if any. If the matter was referred to the committee by the student conduct officer, the committee shall identify and impose disciplinary sanction(s) or conditions (if any) as authorized in the student code. If the matter is an appeal by a party, the committee may affirm, reverse, or modify the disciplinary sanction and/or conditions imposed by the student conduct officer and/or impose additional disciplinary sanction(s) or conditions as authorized herein.
- (4) The committee chair shall cause copies of the initial decision to be served on the parties and their legal counsel of record. The committee chair shall also promptly transmit a copy of the decision and the record of the committee's proceedings to the president.
- (5) In cases involving allegations of sexual misconduct, the chair of the student conduct committee, on the same date as the initial decision is served on the respondent, will serve a written notice upon the complainant informing the complainant whether the allegations of sexual misconduct were found to have merit and describing any disciplinary sanctions and/or conditions imposed upon the respondent for the complainant's protection, including suspension or dismissal of the respondent. Complainant may appeal the student conduct committee's initial decision to the president subject to the same procedures and deadlines applicable to other parties. The notice will also inform the complainant of their appeal rights.

# WAC 132X-125-055 - APPEAL FROM STUDENT CONDUCT COMMITTEE INITIAL DECISION

- (1) A party who is aggrieved by the findings or conclusions issued by the student conduct committee may appeal the committee's initial decision to the president by filing a notice of appeal with the president's office within ten (10) days of service of the committee's initial decision. Failure to file a timely appeal constitutes a waiver of the right and the initial decision shall be deemed final.
- (2) The notice of appeal must identify the specific findings of fact and/or conclusions of law in the initial decision that are challenged and must contain argument why the appeal should be granted. If necessary to aid review, the president may ask for additional briefing from the parties on issues raised on appeal. The president's review shall be restricted to the hearing record made before the student conduct committee and will normally be limited to a review of those issues and arguments raised in the notice of appeal.
- (3) The president shall provide a written decision to the party and the student conduct officer within twenty (20) days after receipt of the notice of appeal. The president's decision shall be final and shall include a notice of any rights to request reconsideration and/or judicial review.
- (4) In cases involving allegations of sexual misconduct, the president, on the same date that the final decision is served upon the respondent, shall serve a written notice informing the complainant of the final decision. This notice shall inform the complainant whether the sexual misconduct allegation was found to have merit and describe any disciplinary sanctions and/or conditions imposed upon the respondent for the complainant's protection, including suspension or dismissal of the respondent.
- (5) The president shall not engage in an ex parte communication with any of the parties regarding an appeal.

## WAC 132X-125-060 - SUMMARY SUSPENSION

- (1) Summary suspension is a temporary exclusion from specified college premises or denial of access to all activities or privileges for which a respondent might otherwise be eligible, while an investigation and/or formal disciplinary procedures are pending.
  - (a) Has violated any provision of the code of conduct; and
- (b) Presents an immediate danger to the health, safety or welfare of members of the college community; or
- (c) Poses an ongoing threat of substantial disruption of, or interference with, the operations of the college.
- (3) Notice. Any respondent who has been summarily suspended shall be served with oral or written notice of the summary suspension. If oral notice is given, a written notification shall be served on the respondent within two (2) business days of the oral notice.
- (4) The written notification shall be entitled "Notice of Summary Suspension" and shall include:
- (a) The reasons for imposing the summary suspension, including a description of the conduct giving rise to the summary suspension and reference to the provisions of the student conduct code or the law allegedly violated;
- (b) The date, time, and location when the respondent must appear before the conduct review officer for a hearing on the summary suspension; and
- (c) The conditions, if any, under which the respondent may physically access the campus or communicate with members of the campus community. If the respondent has been trespassed from the campus, a notice against trespass shall be included warning respondent that their privilege to enter into or remain on college premises has been withdrawn, and that the respondent shall be considered trespassing and subject to arrest for criminal trespass if they enter the college

campus other than to meet with the student conduct officer or conduct review officer, or to attend a disciplinary hearing.

- (5)(a) The conduct review officer shall conduct a hearing on the summary suspension as soon as practicable after imposition of the summary suspension.
- (b) During the summary suspension hearing, the issue before the conduct review officer is whether there is probable cause to believe that the summary suspension should be continued pending the conclusion of disciplinary proceedings and/or whether the summary suspension should be less restrictive in scope.
- (c) The respondent shall be afforded an opportunity to explain why summary suspension should not be continued while disciplinary proceedings are pending or why the summary suspension should be less restrictive in scope.
- (d) If the respondent fails to appear at the designated hearing time, the conduct review officer may order that the summary suspension remain in place pending the conclusion of the disciplinary proceedings.
- (e) As soon as practicable following the hearing, the conduct review officer shall issue a written decision which shall include a brief explanation for any decision continuing and/or modifying the summary suspension and notice of any right to appeal.
- (f) To the extent permissible under applicable law, the conduct review officer shall provide a copy of the decision to all persons or offices who may be bound or protected by it.
- (6) In cases involving allegations of sexual misconduct, the complainant shall be notified that a summary suspension has been imposed on the same day that the summary suspension notice is served on the respondent. The College will also provide the complainant with timely notice of any subsequent changes to the summary suspension order.

## WAC 132X -125-100 - Sexual Misconduct Proceedings

Both the respondent and the complainant in cases involving allegations of sexual misconduct shall be provided the same procedural rights to participate in student discipline matters, including the right to participate in the initial disciplinary decision-making process and to appeal any disciplinary decision.

#### PRESIDING OFFICER HYPOTHETICAL

Steven has a Tickle Me Elmo™ that he brings to class on a regular basis. Steven is not registered with Access Services and has not asked for or received an accommodation for a disability. Although he has not established with the College that he has a documented disability, he has equipped Elmo with a vest indicating that Elmo is a "Service Animal" and keeps Elmo on a leash at all times. When college staff inquire about Elmo, Steven claims that the Muppet is trained to laugh when Steven is feeling anxious. He has had an informal meeting with the director of Access Services who explained that a Muppet cannot qualify as a service animal under federal or state law. Nonetheless, Steven continues to bring Elmo to class and activate his laugh whenever he feels nervous. Indeed, Steven recently received a written disciplinary warning for activating Elmo during biology class despite repeated directives from his instructor and the student conduct officer to discontinue this practice.

This quarter, Steven is taking Math 100 from Dr. Mary Integer. Dr. Integer's syllabus states that students caught cheating will receive no credit for the assignment and will be referred to the student conduct officer for discipline.

During the Math 100 midterm exam, Dr. Integer noticed Steven closely examining the handle of Elmo's leash. She asked Steven to show her the leash and found mathematical formulas written in the looped handle. The instructor gave Steven a "zero" on the test and referred the case to student conduct. She did not collect the leash as evidence because Steven claimed that Access Service required him to have Elmo on a leash at all times and he did not have a spare.

The student conduct officer found Steven responsible for academic dishonesty (cheating), other dishonesty (lying about the status of Elmo), and failure to follow the directive of a college employee. He imposed a three-week disciplinary suspension. Steven appeals.

## **Proposed Evidence**

Student Conduct Officer	Respondent
Previous Written Warning	Elmo
Public Security Report	Elmo's leash
Recording of Elmo during class	Steven's medical records
Math 100 Syllabus	City of Seattle Pet License

## Witnesses

Instructor Integer

Steven Student

Student Conduct Officer

# COMMITTEE ON STUDENT CONDUCT SKYLINE COLLEGE

In the Matter of: NO. 2010-04

Steven Platzhalter, FINDINGS OF FACT, CONCLUSIONS OF LAW, AND INITIAL ORDER

The Skyline College Committee on Student Conduct to:

Steven Platzhalter, Respondent, and

Ramona Bart, Student Conduct Officer

## I. INTRODUCTION

THIS MATTER came on regularly before the Skyline College Committee on Student Conduct (Committee) at 9:00 a.m. on September 14, 2018, with the consent of all parties. The committee consisted of three members (including a faculty member and a student), and Respondent Steven Platzhalter voluntarily waived any right he might have to have a committee of five hear his appeal. Skyline College (College) was represented by Student Conduct Officer Ramona Bart; Respondent represented himself.

After the Student Conduct Officer gave the College's opening statement, Respondent announced that he had put in his statement, had no further statements, and voluntarily left the proceeding. At the direction of the Committee Chair, the College was directed to present its case. Based upon the evidence presented at the hearing, the Committee unanimously makes the following Findings of Fact and Conclusions of Law. All findings by the Committee were determined based upon the preponderance of the evidence.

FINDINGS OF FACT, CONCLUSIONS OF LAW, AND INITIAL ORDER

#### II. FINDINGS OF FACT

1. The Respondent, during all relevant times, was enrolled as a student at Skyline College.

## **Academic Dishonesty**

2. The College has alleged that Respondent violated WAC 132X-125-001(1)(a) Academic dishonesty, which prohibits students from engaging in "[a]ny act of academic dishonesty including, but not limited to, cheating, plagiarism, and fabrication." It further defines "cheating" as "any attempt to give or obtain unauthorized assistance relating to the completion of an academic assignment." Based on the evidence and testimony presented at the hearing, the Committee finds that: Respondent has a Tickle Me Elmo<sup>TM</sup> that he brings to class on a regular basis.

- 3. Respondent claimed that the Muppet is trained to laugh when Respondent is feeling anxious. On February 22, 2017, he had an informal meeting with the director of Access Services who explained that a Muppet cannot qualify as a service animal under federal or state law. Nonetheless, Respondent continued to bring Elmo to class and activated his laugh whenever he felt nervous.
- 4. On December 12, 2017, Respondent received a written disciplinary warning for activating Elmo during a biology class despite repeated directives from his instructor and the student conduct officer to discontinue this practice.
- 5. This quarter, Respondent is taking Math 100 from Dr. Mary Integer. Dr. Integer's syllabus states that students caught cheating will receive no credit for the assignment and will be referred to the student conduct officer for discipline.

6. During the Math 100 midterm exam, Dr. Integer noticed Respondent closely examining

the handle of Elmo's leash. She asked Respondent to show her the leash and found mathematic

formulas written in the looped handle.

7. Dr. Integer gave Respondent a "zero" on the test and referred the case to student conduct.

She did not collect the leash as evidence because Respondent claimed that Access Service required

him to have Elmo on a leash at all times and he did not have a spare.

**Other Dishonesty** 

The College has alleged that Respondent violated WAC 132X-125-001(2)(c), Other Dishonesty,

which prohibits students from engaging in acts of dishonesty including "furnishing false

information, or failing to furnish correct information, in response to the request or requirement of

a college officer or employee." Based on the evidence and testimony presented at the hearing, the

Committee finds that:

8. Respondent regularly comes on campus accompanied by a Tickle-Me-Elmo equipped with

a vest emblazoned with "Service Animal."

9. The College did not present any evidence or testimony that a College employee or officer

requested or required Respondent to furnish information regarding the Tickle-Me-Elmo's status

as a service animal.

**Failure to Comply with Directive** 

10. On September 1, 2018, the student conduct officer issued Respondent a written disciplinary

warning for activating his Tickle-Me-Elmo in his biology class. The disciplinary warning directed

FINDINGS OF FACT, CONCLUSIONS OF LAW, AND INITIAL ORDER

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Respondent to discontinue this practice because it was disturbing his fellow students and instructors.

11. On September 14, 2018, Respondent activated Tickle-Me-Elmo in his Math 100 Class during a midterm examination.

#### III. CONCLUSIONS OF LAW

- 1. The Board of Trustees for Skyline College has adopted rules on student conduct and student discipline as the district's code of student conduct. WAC Chapter 132X-125. The code of student conduct applies to every person who is enrolled as a student in the district. WAC 132X-125-005. The Committee on Student Conduct has jurisdiction over this matter.
- 2. The Student Conduct Officer is responsible for investigating possible violations of the student conduct code and initiating any appropriate disciplinary actions. WAC 132X-125-015. After conducting the initial investigation of possible misconduct, the Student Conduct Officer is required to meet with the student. The student shall be provided with written notice including the specific complaint; the policy, procedure, or section of the code of student conduct allegedly violated; and the range of possible sanctions, which might result from disciplinary proceedings. WAC 132X-125-015(2). After considering the information obtained through the investigation and from the student, the Student Conduct Officer may impose a disciplinary sanction subject to any right of appeal under the rules. WAC 132X-125-015(4). Pursuant to WAC 132X-125-\_\_\_\_\_\_\_, such sanction can include suspension from the college, which is a temporary dismissal from the college and termination of student status, a suspension is for a specified term and can include special conditions. WAC 132X-125-003(1)(d) & (2).
- 3. Based upon the relevant procedural provisions of WAC Chapter 132X-125, and RCW 34.05.440(2) the Committee concludes that Respondent was afforded all procedural rights provided under the Code of Student Conduct and under the Revised Code of Washington.

4. A person who has received notice of a disciplinary violation and disciplinary sanction imposed by the Student Conduct Officer may appeal such finding and sanction by filing a written notice of appeal with the Chair of the Committee on student conduct within twenty-one (21) days receipt of such Student Conduct Officer's decision. WAC 132X-125-020. Respondent timely filed his appeal of the disciplinary violation findings and disciplinary sanction imposed by Student Conduct Officer Ramona Bart.

5. A student has a right to a hearing before the Committee on student conduct on a timely appeal of a disciplinary finding and disciplinary sanction. WAC 132X-125-020(4).

6. The College has alleged that the following provision of the student code of conduct have been violated by Respondent: Academic dishonesty, WAC 132X-125-001(1)(a); Other dishonesty, WAC 132X-125-001(2)(c); and Failure to Comply with a Directive, WAC 132X-125-001(7). The elements of these violations are set forth in the findings of fact.

## Responsibility

7. The Committee concludes that Respondent cheated on his mid-term examination in Math 100 in violation of WAC 132X-125-001(1)(a) by writing mathematical formulas on Tickle-Me-Elmo's leash and reviewing these formulas when he was taking his Math 100 mid-term examination.

8. The Committee concludes that Respondent failed to comply with a college employee's directive in violation WAC 132X-125-001(7), when he activated his Tickle-Me-Elmo during the Math 100 mid-term examination after the student conduct officer issued him a written warning directing him to discontinue this activity.

9. The Committee further concludes that there was insufficient evidence presented during the hearing to establish that Respondent violated WAC 132-125-001(2)(c), which prohibiting other dishonesty, because there was insufficient evidence offered during the hearing to establish that

Respondent provided false information regarding Tickle-Me-Elmo in response to a legitimate inquiry or request from a college official or employee.

#### **Sanctions**

10. Based on the findings and conclusions of law set forth above, the Committee finds that the imposition of a three-week suspension is overly harsh, will have a deleterious impact on Respondent's educational progress, and is not in alignment with the College's educational mission. Accordingly, the Committee has determined that the suspension should be vacated and that Respondent shall be placed on a disciplinary probation for the remainder of his enrollment at Skyline College. As a condition of his probation, Respondent (1) will be required to remove the batteries from the Tickle-Me-Elmo at all times when Tickle-Me-Elmo is present on campus and (2) is prohibited from being accompanied by Tickle-Me-Elmo when a test or quiz is being administered.

## IV. INITIAL ORDER

It is the Committee on Student Conduct's unanimous determination that the Student Conduct Officer's decision finding Respondent responsible for violating the Skyline College Student Conduct Code should be upheld in part and reversed in part as set forth above. The Committee further vacates the three-week disciplinary suspension and imposes disciplinary probation for the remainder of Respondent's enrollment at the College subject to certain conditions.

## V. APPEAL RIGHTS

(1) A party who is aggrieved by the findings or conclusions may appeal the committee's initial decision to the Skyline College President by filing a notice of appeal with the president's office within ten (10) days of service of the committee's initial decision. WAC 132X-125-055(1). Failure to file a timely appeal constitutes a waiver of the right and the initial decision shall be

deemed final. Id. The notice of appeal must identify the specific findings of fact and/or conclusions

of law in the initial decision that are challenged and must contain argument why the appeal should

be granted. WAC 132X-125-055(2). If necessary to aid review, the president may ask for

additional briefing from the parties on issues raised on appeal. The president's review shall be

restricted to the hearing record made before the student conduct committee and will normally be

limited to a review of those issues and arguments raised in the notice of appeal. *Id.* 

DATED at Skyline, Washington, this 28th day of March 2018.

COMMITTEE ON STUDENT CONDUCT

Fairleigh Justice

Chair, Committee on Student Conduct

#### AAG ASSISTANCE

AAG Name	phone & email address

#### 3 approaches

- This is how I'd like to proceed. Let me know if you have suggestions as we go along.
- This is how I am thinking about I'd appreciate your thoughts and questions.
- I don't know how I want to proceed (first time?). Please help.

#### 3 stages

- Pre-Hearing
- During the Hearing
- Post-Hearing

## Assistance Regarding

Review procedures Provide scripts
Review Code of Conduct Provisions Scheduling
Facilitate telephonic panel discussions Recesses
Exhibits - numbering, admissibility Keep track of exhibits

Assemble the Record

#### Pre-Hearing

Initial call with Chair

Approach. Nature of case/complexity/number of witnesses. Conflicts? Scripts. Co-Panelists. Timing/scheduling (hearing, PH conference). Special Concerns. Review Code. Recording. Questions? Set up conference call with co-panelists.

Conference Call with Co-Panelists

Scheduling. Conflicts? Review Code. Special Concerns. Questions?

#### **During Hearing**

Keep track of exhibits. Advise regarding objections, procedure, admissibility of exhibits. Exclusion of witnesses.

#### Post-Hearing

Drafting Final Order (elements - jurisdiction, timeline, findings of fact, conclusions of code violations, burden of proof, sanctions, appeal rights (reconsideration). Assemble the record